

strategy&

Unlocking Industrial Demand Side Response



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Foreword

The continued increase of variable wind and solar PV generation requires flexible resources to balance demand and supply in the electricity system. Flexibility providers include conventional generation plants, storage systems, and demand response entities (or demand flexibility). Thus far, conventional – mostly gas-fired – power plants have been the dominant flexibility resource. However, as their economics are affected by a progressive reduction of operating hours and an increasing ETS CO₂-price, the business case for both storage systems and demand response is likely to improve over time. Among these two categories, demand side response is the lesser known and the subject of this highly appreciated study.

A substantial capacity of demand side response (DSR) has been active in the Dutch electricity market since many

years, in particular in the industry. The need for flexibility will only increase by the increasing variability in the electricity system and emerging electrification in various sectors. The major energy consumption and large-scale nature of the industry sector is likely to offer sizeable new potential for demand response. While several studies have tried to quantify this potential for demand response, the extent to which DSR is likely to be unlocked is not a given. This will not only depend on market prices, but also on factors such as market design, regulatory hurdles, technology maturity and experience. TenneT aims to contribute in optimising these factors to fully unlock the potential for industrial demand response to the benefit of the system in order to secure a reliable, sustainable and affordable electricity system.



Maarten Abbenhuis
Chief Operating Officer

Foreword

Due to the nature of the future electricity system, two categories of demand response are distinguished in this study. Firstly, the day-to-day variability of both renewable generation and the demand cycle, make storage systems and low-cost demand response potentially attractive options. Secondly, at the time of very high electricity consumption and low electricity generation by wind and sun, demand response can play a key role in ensuring security of supply. Since the latter event is relatively rare, an additional volume of demand response could be more cost effective than the likely alternative: a back-up conventional power plant (at least for the coming decade).

Objectives of this study are twofold. Firstly, it will provide an up-to-date overview of demand response capacity in industry for specific European countries. Secondly, it will present an overview of measures (i.e. government policies and market mechanisms) in the electricity market model to incentivise industrial DSR in these countries.

The findings of this study will help TenneT to stimulate the development of industrial demand side response. These findings can also serve as a basis for a constructive dialogue with industry stakeholders to help their thinking about developing new demand response potential.

We aim to increase awareness and demonstrate the opportunities offered by DSR. Interviews with industries across countries demonstrate the challenges.

Analysis of the observations have led to four key guiding principles that need to be fulfilled in order to fully unlock industrial DSR potential:

- **Market access:** Electricity markets should be accessible for industrials either independently or through an aggregator of choice.
- **Economic attractiveness:** Clear, transparent, and timely (price) information must be provided, a fair and transparent pricing mechanism should be in place and financial disincentives should be avoided.
- **Market participation:** Industries must be fully aware of the opportunities iDSR can offer and markets should be designed to optimize participation.
- **Operations and enforcement:** Metering requirements and pre-qualification methods should not unduly hinder iDSR.

Industrial DSR is increasingly important as a source of flexibility, and yet we recognise an international struggle to fully unlock its potential. TenneT can really benefit from boosting awareness and removing unintended barriers that will enable us to drive the energy transition.

Maarten Abbenhuis
COO TenneT

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Executive summary

Together with TenneT, we performed a pan-European study on industrial DSR as a source of flexibility to balance the grid

Introduction

- To accommodate the growth of decentralized renewable energy supply and an increasing energy demand due to electrification of heat and mobility, TenneT needs to further enhance and arm its grid
- Over the coming decade, TenneT will invest almost €40bn¹ in its networks to cope with the energy transition, resulting in a tripling of the balance sheet
- In addition to these investments, ensuring a high degree of flexibility into the system is crucial to cope with the consequences of the energy transition in an efficient and cost effective way
- There are four types of flexibility that TSOs can leverage: (i) generation capacity (mainly dispatchable thermal power); (ii) interconnection capacity; (iii) storage facilities; and (iv) Demand Side Response (“DSR”)
- With DSR, electricity end-users shift or shed their load based on price signals or incentives, which can help in balancing supply and demand
- This study focuses on DSR provided by industrials (“iDSR”) – a segment that is already actively contributing to balancing the grid. Ongoing electrification and digitization of industry is projected to grow iDSR potential in Europe from 100 GW in 2019 to 160 GW in 2030², equivalent to the current combined installed capacity of the Netherlands and France³
- Today, already a fifth of this potential is actually participating.² Further unlocking iDSR offers significant opportunity to increase flexibility

Objectives of this study

TenneT has requested Strategy& (part of PricewaterhouseCoopers Advisory N.V.) to inform TenneT’s thinking on practices, market mechanisms and national policies (together further referred to as ‘measures’) that can help to unlock iDSR capacity in the Netherlands and Germany. Professor Michael Pollitt of Cambridge University acted as academic advisor to the project team. Insights from this study will form a basis for constructive dialogue with industry stakeholders and national regulatory authorities.

TenneT is interested in understanding which measures United Kingdom, France, Belgium, Denmark and Spain have taken, or will take, to unlock industrial DSR capacity and what can be learned from that. To get a good understanding of successes and failures of industrial DSR in other countries, this report provides a perspective on the following topics for the countries in scope:

- 1 Provide an up-to-date quantitative overview of active and potential industrial demand side response capacity categorized per sub-sector and type of use (frequently vs. seldomly)
- 2 Provide an overview of current, proposed or abandoned practices, market mechanisms, national policies and DSR participation rates in the electricity market model (including whether these are included in adequacy analyses)
- 3 Provide an overview of the degree of effectiveness, success, potential improvements, barriers and likely trends in industrial DSR over the next 10 years, from a multi-stakeholder perspective (including known issues and debates)

Industrial DSR is increasingly important as a source of flexibility and countries are striving to unlock more of its potential

Executive summary (1/2)

Declining sources of traditional flexibility, increased RES generation and growth in electricity demand, raises the need for other types of flex, such as industrial DSR

- Installed capacity, technology mix, interconnections and demand profiles, in aggregate determine the degree of flexibility that is available in the grid. With flexibility we refer to the options (both in timing and magnitude) a TSO has to balance supply and demand of electricity at a given time
- The confluence of declining sources of traditional flexibility – dispatchable thermal power generation – and increased weather-driven RES and growth in electricity demand (due to electrification of heat / mobility), result in a greater need for flex, whilst the sources for this flex are in retreat. Unlocking alternative sources of flex, like Demand Side Response (“DSR”), is therefore increasingly important and valuable for TSOs
- Industry accounts for a significant part of electricity demand, with percentages ranging between 26-44% in the countries in scope, indicating its substantial potential for providing flexibility through industrial DSR (“iDSR”)

Substantial potential of iDSR is widely acknowledged and supported, however only a fraction is unlocked yet

- Demand Side Response can be differentiated in implicit and explicit DSR, with the former being unilaterally adjusting power consumption based on market prices, while the latter is actively, bilaterally offering flexible capacity on the market
- The European Commission recognizes the importance of

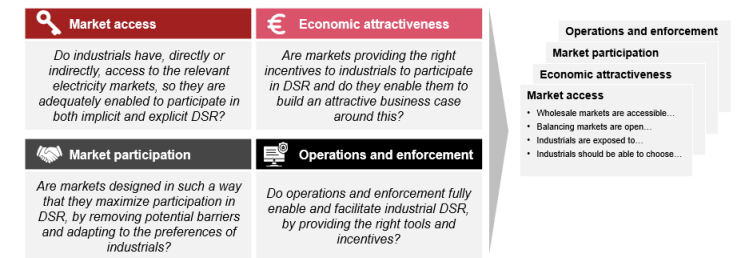
DSR for the European electricity system and is stimulating its unlocking over the past years – emphasized once more with its recently introduced “Clean Energy Package” (CEP)

- All markets we examined in this study have significant iDSR potential (ranging from 10-17% of peak load), however universal terminology and methodology is lacking, making cross-country comparisons difficult
- Companies with sizeable electricity consumption, non-continuous production processes and the possibility to buffer heat or products, are best positioned to participate in iDSR (e.g. food, plastic, paper, glass, chemicals and metal industries)
- While only a fraction of the iDSR potential is unlocked in all markets we examined, countries are actively encouraging DSR and we investigated their maturity

Using desk research and expert interviews, we gathered measures, mechanisms and policies that impacted unlocking of iDSR in seven European countries

- This study assessed the maturity of industrial DSR in seven European countries that were carefully selected by TenneT: the Netherlands, Germany, the United Kingdom, Belgium, France, Denmark and Spain
- We gathered the measures, mechanisms, and policies, impacting the unlocking of iDSR in these countries through both desk research and expert interviews (with TSOs, NRAs, aggregators, industrials and stakeholder organizations). Our country observations were grouped

along four axes: market access; economic attractiveness; market participation; operations and enforcement



Analyzing of these cross-country observations have led to four key guiding principles per axis that need to be fulfilled in order to fully unlock iDSR potential in a country

- *Market access*: electricity markets should be accessible for industrials and opened for both implicit and explicit iDSR, either independently or through an aggregator of choice
- *Economic attractiveness*: there should be provision of clear and timely (price) information, a fair and transparent pricing mechanism, and avoidance of financial disincentives
- *Market participation*: Industrials must be fully aware of the opportunities iDSR could offer, and markets should be designed to optimize participation
- *Operations and enforcement*: metering requirements and pre-qualification methods should not unduly hinder iDSR, and penalties are regarded as reasonable and provide the right incentives to industrials

The Netherlands and Germany could benefit from boosting awareness and finalizing full market integration of iDSR

Executive summary (2/2)

In the Netherlands and Germany, industrials are already providing substantial DSR flexibility through wholesale and balancing markets²:

- Current iDSR participation in the Netherlands is estimated at 0.7 GW (compared to 3.4 GW theoretical potential)¹
- In Germany, industry currently mainly participates through the interruptible load program with 1.0-1.5 GW capacity

Based on the observations across Europe, certain aspects stand out in the Netherlands. To enhance iDSR, it could be relevant to focus on the following matters:

- The Netherlands provide discounts on network tariffs (up to 90%) for a stable consumption pattern, which creates a significant disincentive for participating in DSR
- Too many industrials are still not aware of the possibilities regarding DSR. They indicate a need for decent information channels and a dedicated go-to person. The Power Responsive program in Great Britain is a good example of how countries are investing in raising awareness. The program increases the awareness of DSR among industrials and shapes the growth of the market in a collaborative way. This ensures that the demand side has equal opportunity with the supply side when it comes to balancing the system. Another possibility may be to organize an annual DSR survey among industrials to generate insight into their motivations, help in understanding specific regulatory barriers, and stimulate awareness among industries regarding DSR and its benefits

- With many industrials new to DSR, aggregators can play a vital role in industrial DSR, because they facilitate participation by reducing complexity and mitigating risks. Industrials are not always willing to collaborate with aggregators due to lack of transparency or misconception about their role. It is important that industrials feel confident about the service they receive from the aggregators. This may be facilitated by a common set of standards and independent auditing on aggregators. In Great Britain, the ADE created an independent Code of Conduct for DSR aggregators through which DSR providers can compare aggregators and their claims
- (Sub)metering requirements tend to be quite strict, to prevent non-accountability in imbalances. However, the requirements are so strict that practically no submeters can be used in the settlement process, limiting the opportunities for aggregation and thus the unlocking of DSR capacity

Whilst having made good progress in recent years, there remain some focus areas, in addition to the Dutch matters, which Germany could potentially improve on:

- Several markets (e.g. capacity reserve balancing product) are closed for DSR, either because legislation prohibits participation, or by being closed in practice due to generation-biased product design (e.g. network operators are too risk averse to open certain products to DSR). Consequently this may be hindering the market access
- Germany uses both 'Pay-as-Cleared' and 'Pay-as-Bid' mechanisms for its balancing products, whereas the latter

may result in (too) low prices for industrials reducing the participation rate. However, this is partly mitigated by the fact that – as opposed to the Netherlands – Germany has a capacity mechanism, which rewards industrials for having their flexible capacity on standby in addition to the payment for delivered electricity, generally improving industrials' business case

- Due to the relatively large share (50-80%) of the total retail price consisting of taxes and grid charges, price signals to DSR providers may be diluted resulting in less DSR participation

Interviews with industrials across countries confirm the challenges they face, which are:

- Industrials confirm that they have low awareness of opportunities of DSR. Parties indicate they would benefit from improved access to information and dedicated contact persons to support the understanding of the needs and opportunities in this market
- There are many uncertainties industrials face regarding developing the DSR business case, such as future power imbalance price volatility, changing regulation, variation in DSR product/service, upfront investments and split revenues with aggregators
- There are also operational uncertainties among the industrials, including logistical challenges, e.g. integrated planning, safety risks and training of personnel, and technical challenges e.g. unqualified (sub)meters, obsolete assets, minimum bid sizes and response time

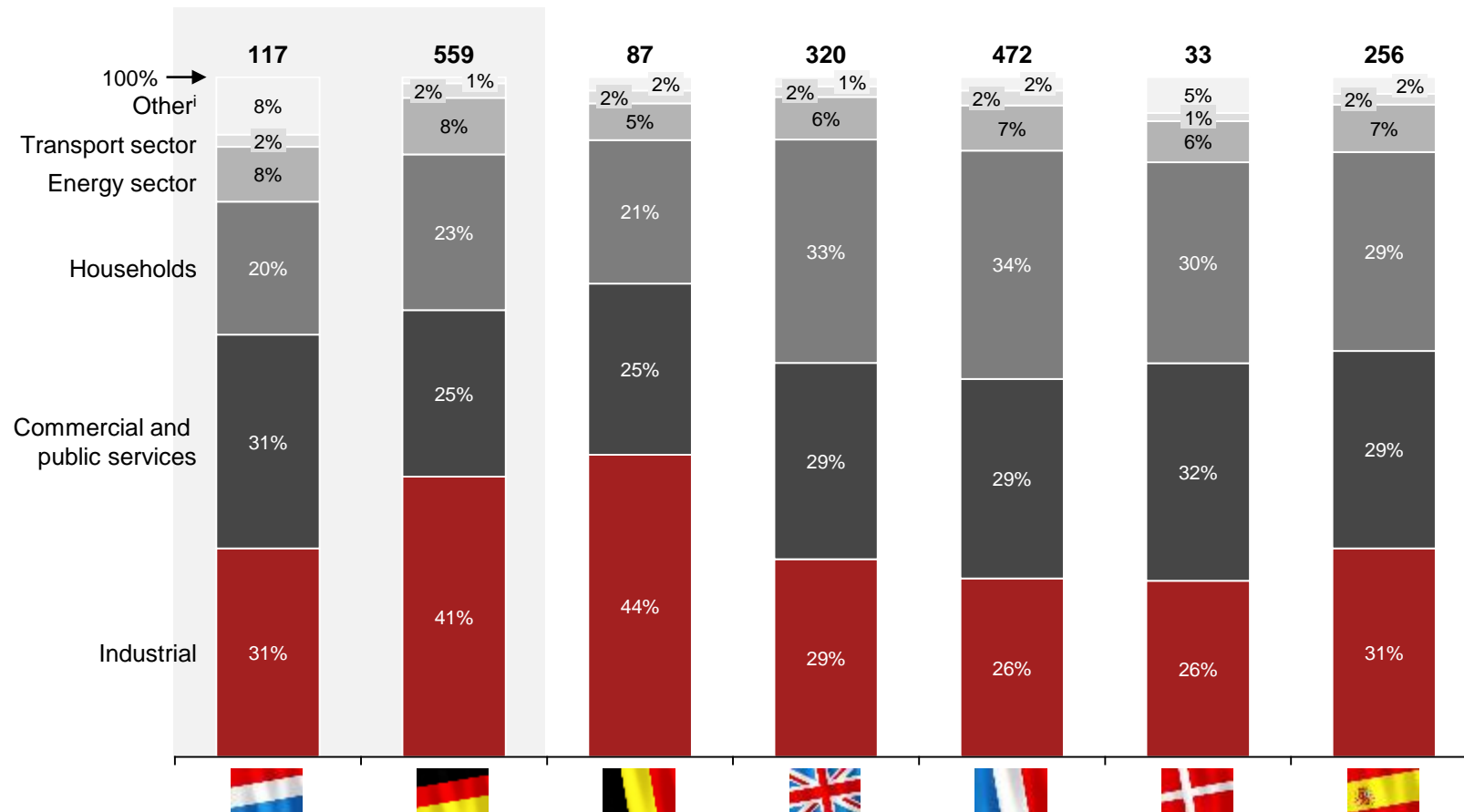
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Power market overview



Industry accounts for a significant part of electricity demand, indicating its potential for contributing to flexibility

Electricity demand by sector (2018, in % and TWh)

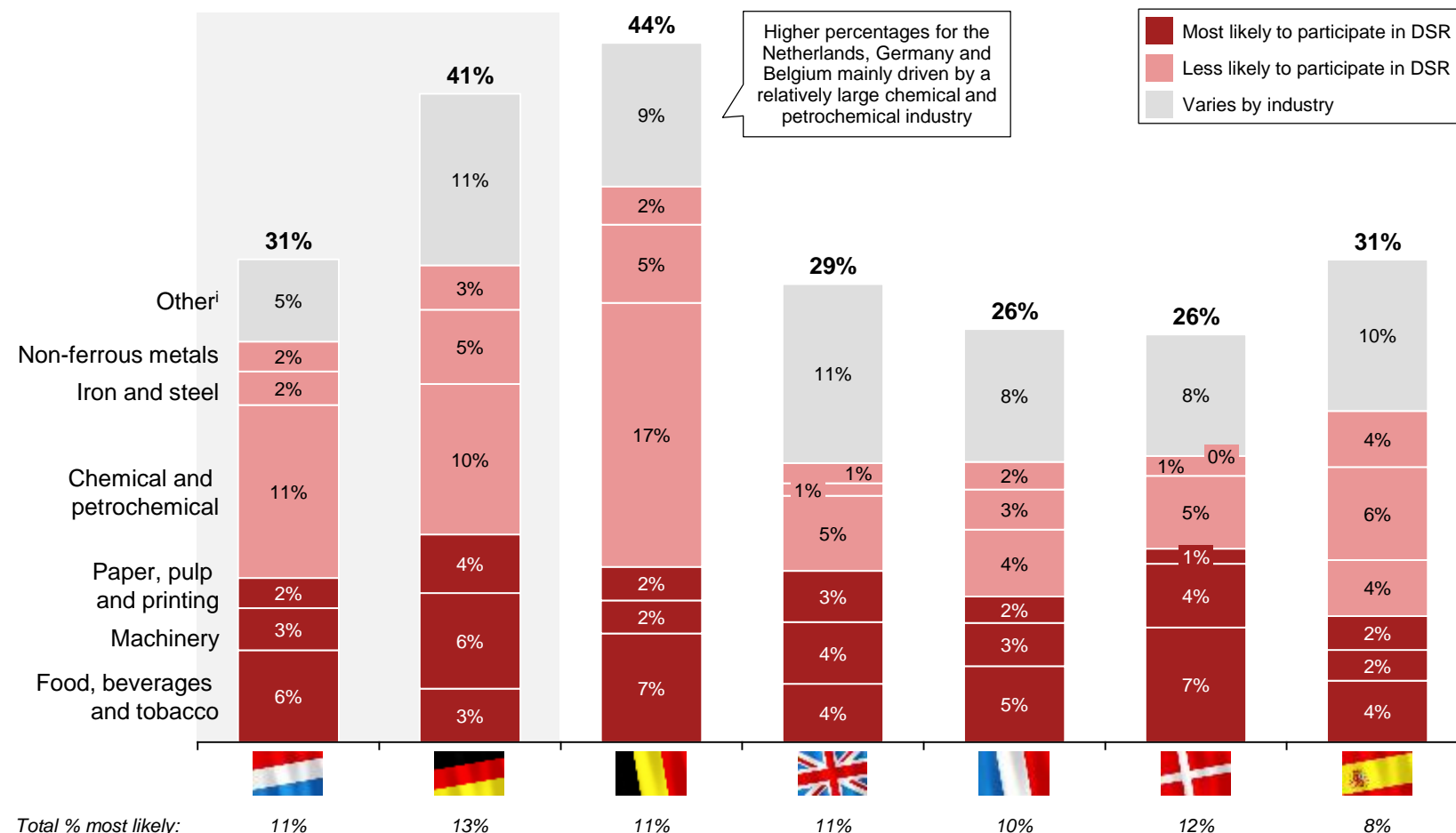


Insights

- The share of **industrial** electricity demand from the total **varies significantly** from country to country
- A relatively **higher share** of industry in total electricity demand, indicates **more industrial DSR potential**
- **Denmark, France, United Kingdom and Spain** have a relatively high share of electricity consumption for households (due to large share of electric heating / cooling), which potentially limits flexibility due to more rigid consumption patterns
- In **the Netherlands**, energy consumption of 'other' can be attributed almost entirely to agriculture, due to **large horticulture industry**. They are already an active provider of flexibility due to their sizeable **CHP-installations** of typically ~10 MW

Share of industrial electricity demand is driven by underlying industries, however, not all are likely to participate in DSR

Industrial electricity demand by industry as % of total demand (2018, in %)¹

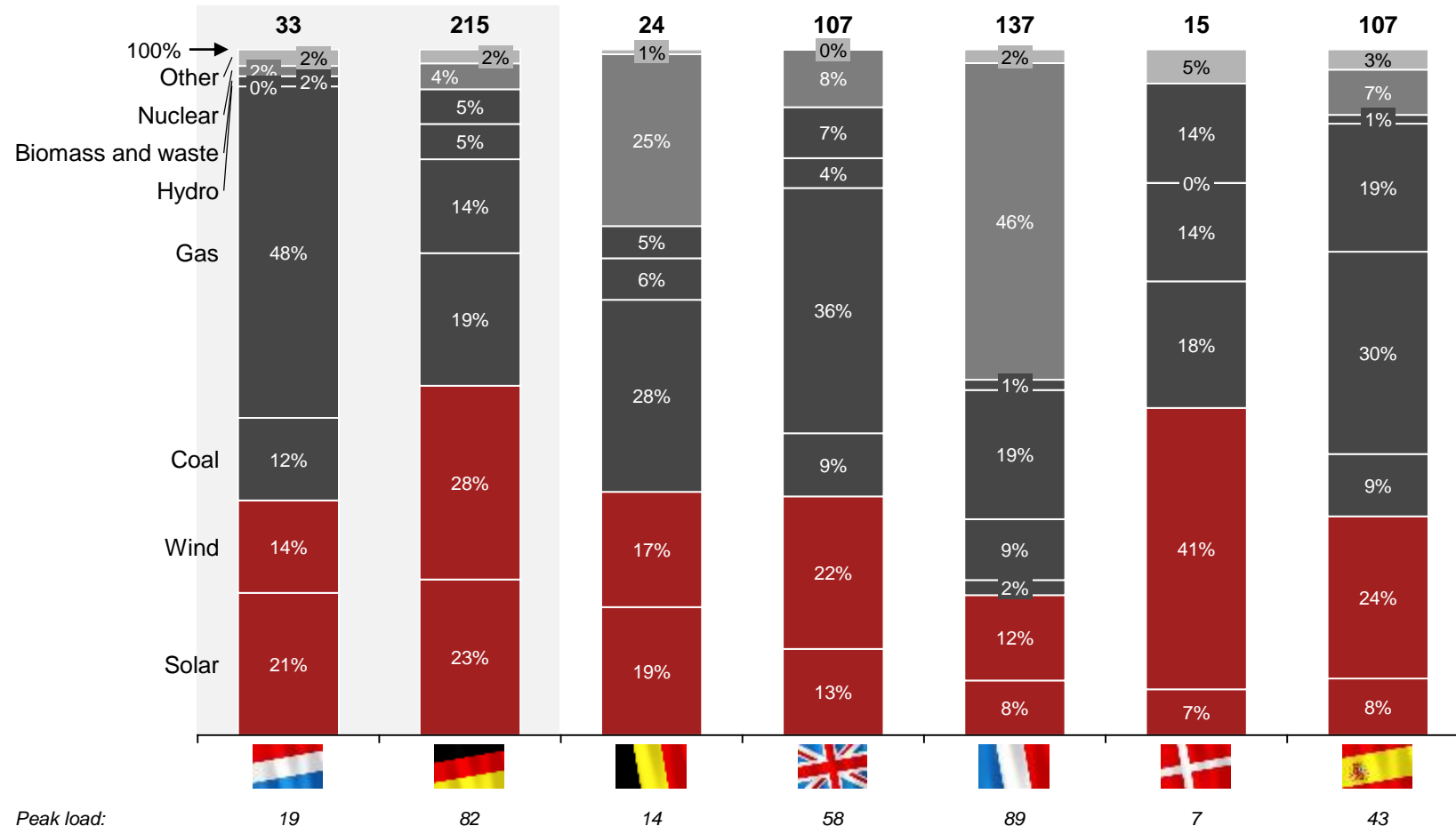


Insights

- The flexibility per company **depends on various factors** that are mainly related to its **production process** (e.g. utilization rate, possibility to buffer) and **type of assets** (e.g. response time)
- The **food³, machinery and paper industry⁴** typically have processes that are suitable to provide flexibility as they can **buffer production**, which makes companies active in these industries **most likely** to participate in DSR
- **Chemicals², steel and other metals** have typically (near) **continuous processes** which require sophisticated planning capabilities, which makes companies active in these industries **less likely** to participate in DSR
- However, there are some exceptions to the rule, e.g. **aluminum smelter** is very suited to participate in DSR due to its ability to shed load without loss of quality

Installed capacity determines to a large extent the flexibility to balance the grid; the Netherlands relies on ~50% for gas*

Installed capacity by production type (2019, in GW and %)



Insights


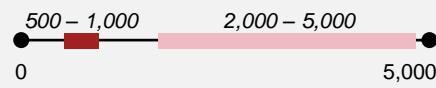
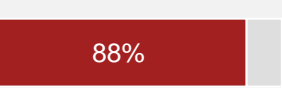


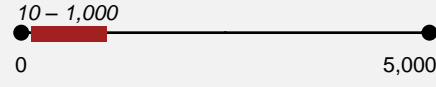
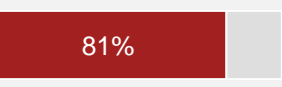

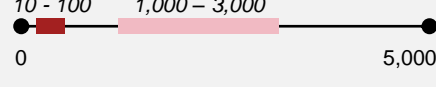
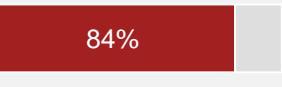



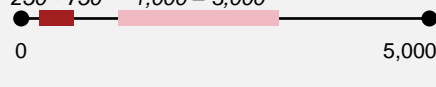
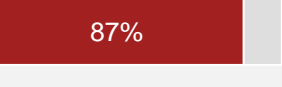

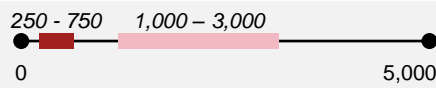
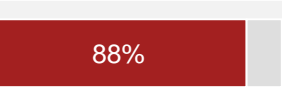


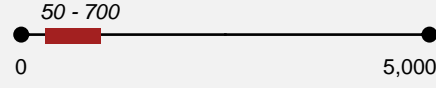
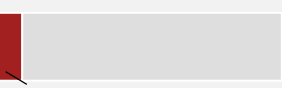


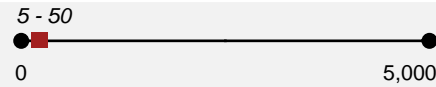



- Electricity generation can be classified as **intermittent** (solar, wind), **dispatchable** (coal, gas, hydro, biomass and waste), **nuclear** and **other** (e.g. oil, geothermal)
- Dispatchable** generation is regarded as a **flexible** source of electricity, whereas the flexibility of **intermittent** generation depends on the weather conditions
- Countries with relatively **low shares of dispatchable** generation (**Germany, Belgium, and France**) are most likely in need of extra flexibility capacity - especially when this is accompanied with significant intermittent generation (**Germany**)
- Nuclear** is typically seen as partially dispatchable, due to limited agility in changing its production; **Belgium and France**, who rely on substantial nuclear capacity, therefore need additional flexible capacity to accommodate this

Availability and characteristics of different production types dictate the degree of flexibility of generation assets

Flexibility of generation assets

■ Nuclear ■ Dispatchable ■ Intermittent

■ Typically ■ Outliers

Type	Description	Plant size (in MW)	De-rated factor ¹	Availability ²	Flexibility ³
 Nuclear	<ul style="list-style-type: none"> Nuclear generation cannot be qualified as 'dispatchable' nor as 'non-dispatchable', as it's controllable within certain limits (i.e. longer adjusting times, less agile) 				 Less flexible than dispatchable, due to longer adjust times and no marginal cost
 Biomass and waste	<ul style="list-style-type: none"> There are both standalone biomass plants and co-fired coal plants, which are both typically limited in size 				
 Hydro	<ul style="list-style-type: none"> Hydro is a very efficient form of flexible capacity in countries with the right geographical characteristics 			 In general available, except for (un)planned outages	 In general fully flexible, as they can typically provide flex in both directions (when not fully utilized) on very short notice
 Gas	<ul style="list-style-type: none"> Gas and coal are flexible resources, that can be dispatched on demand 				
 Coal	<ul style="list-style-type: none"> Due to transition from fossils to renewables, there will be a phasing out of gas and coal fired power plants, which will significantly reduce flexible capacity 				 Older coal power plants are less flexible due to longer response times
 Wind	<ul style="list-style-type: none"> Intermittent source of generation, which makes it less suitable as (upward) flexible capacity 			 Depending on location, wind has 2,000–3,500 ⁴ full load hours p.a. (20 – 35%)	
 Solar	<ul style="list-style-type: none"> However, curtailing generation can provide substantial downward flexibility 			 Depending on location, solar has 800 – 1,200 full load hours p.a. (10 – 15%)	 Intermittent sources can only provide downward flexibility

1) De-rated factors, calculated by analyzing historical availability performance of the different generation technologies during peak periods, are used to de-rate installed capacity; 2) Availability shows how much percent of time a resource can generate electricity; 3) Flexibility is determined by direction, response time, and notice time, in which assets can provide flex to the grid; 4) Offshore wind can reach ~4,500 hours; Source: Ofgem (2014), p. 14; National Grid (2019), p. 3; Elia (2019, c), p. 19; Strategy& analysis

In addition, Demand Side Response, storage facilities and interconnections can provide flexibility to the system

Other sources of flexibility

Source	Description	Timeframe	De-rated factor ¹	Availability ²	Flexibility ³
Demand side response	<ul style="list-style-type: none"> Demand Side Response can potentially offer flexibility in both directions, within all timeframes and with quite a high reliability, as the de-rated factor is 86% This high de-rated factor is only applicable to currently unlocked DSR, we're not sure whether that still holds for all potential DSR 			<p>Availability is comparable to dispatchable generation assets</p>	
Storage (e.g. batteries, pumped up hydro, compressed air)	<ul style="list-style-type: none"> Storage is by far the most reliable source of flexibility with a de-rated factor close to 100% While storage can facilitate flexibility in both directions, it can typically only be used on the shorter time frames (up to several hours), with pumped up hydro providing max. several days flexibility capacity 		<p>Conservative estimate; actual figures vary heavily by country and interconnector</p>	<p>Storage is typically regarded as almost always available, as maintenance is rarely needed</p>	<p>All these sources are fully flexible, as they can provide flexibility in both directions (except when storage is fully charged), on short notice</p>
Interconnections	<ul style="list-style-type: none"> Interconnections with other countries can provide significant flexible capacity in both directions and on all timeframes However, due to overlapping consumption and weather patterns between adjacent countries and (un)planned outages, the de-rating factor is low, as you are dependent on availability of electricity in the other country 			<p>Due to overlapping weather and consumption patterns, installed interconnector capacity typically cannot be used to its full extent</p>	

Electrification of heat/mobility drives electricity demand and transition from fuels to RES increases intermittent generation

Key trends in electricity demand and supply

	Development
Demand-side	Electrification of heat in industry (up to ~400 °C), resulting in a shift from gas to electricity
	Increasing use of heat pumps in built environment, resulting in a shift from gas to electricity in most countries
	Electrification of mobility requires charging infrastructure for EVs, which will boost electricity demand
	On the longer term, blue and green hydrogen production will require significant amounts of electricity ⁱ
Supply-side	Increasing wind and solar generation, drives intermittent generation as % of total installed capacity
	Phasing out from fossil fueled power plants, reduces dispatchable generation as % of total installed capacity, potentially offset on the longer term with hydrogen plants
	Number of countries develop new interconnectors, increasing interconnection capacity in Europe ⁱ
	Increasing focus on batteries and pumped up hydro, drives storage capacity as % of total installed capacity ⁱ

Increasing need for flexibility:

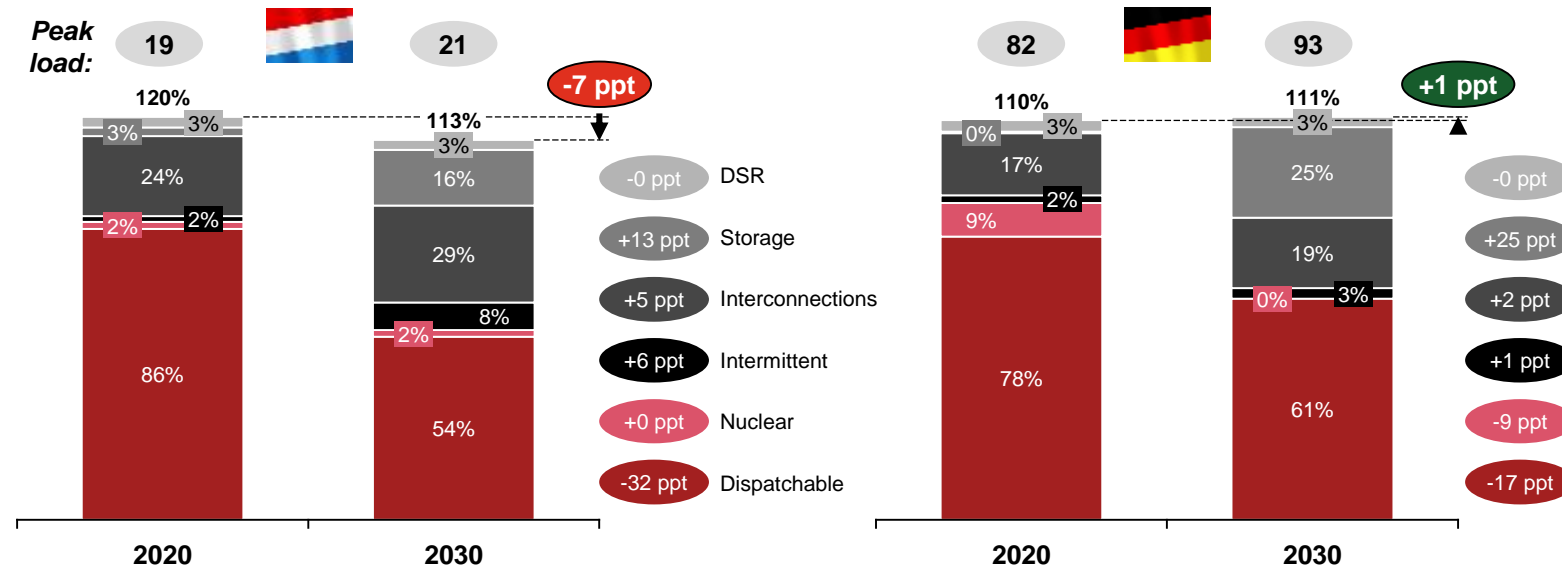
- Increased demand for electricity will result in **greater average demand** and **increasing peak load**
- Particularly **during periods of low RES** generation flexibility is needed, since a relatively low peak load can already cause problems
- Electrification of heat and mobility causes **load profiles** to change and introduces new ones (e.g. single PV, single EV, EV + PV, etc.)
- Transition from fossils to intermittent RES, making generation **more weather-dependent**

Changes in flexibility:

- Phasing out of dispatchable generation, **decreases** flexible capacity
- Improving interconnections in North-West Europe, **increases** flexible capacity
- Rising storage capacity, **increases** reliable flexible capacity

These trends and projected installed capacity result in flexibility to decrease in Netherlands (-7 ppt) and stay stable in Germany (+1 ppt)

De-rated flexible capacity as % of peak load Netherlands and Germany (2020 and 2030, in GW and %)



- **Peak load** projected to increase from 19 to 21 GW⁴
- **Dispatchable capacity** will decrease as % of peak load, due to phasing out of coal and (partially) gas⁵
- **Intermittent** generation will increase as % of peak load due to +30 GW wind and solar PV in the pipeline⁵
- **Interconnections** will increase as % of peak load due to 2.7 GW additional capacity in planning⁵
- **Storage** will increase as % of peak load due to ~3 GW projected additional storage (incl. EV capacity)⁵

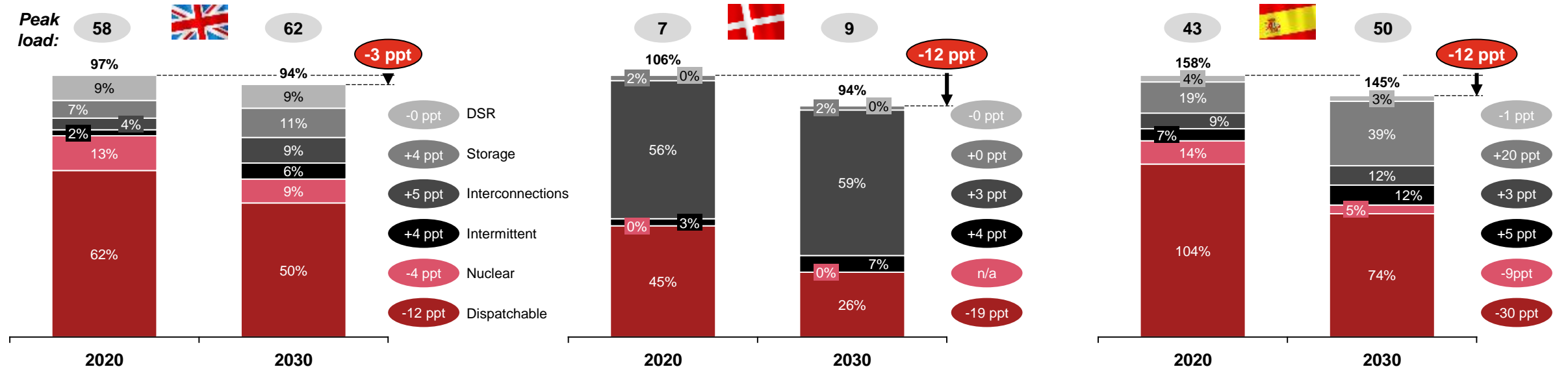
- **Peak load** projected to increase from 82 to 93 GW⁹
- **Dispatchable capacity** will decrease as % of peak load, due to (partial) phasing out of coal from 17 to 7 GW⁵
- **Nuclear** will decrease as % of peak load, due to termination of the nuclear power plants by 2030⁵
- **Storage** will increase as % of peak load, due to ~24 GW projected additional storage facilities (incl. EV capacity)⁸

Remarks on methodology

- De-rated flexible capacities are estimated by multiplying the **de-rated factors** with the current (2020) and projected (2030) installed capacities by flexible source and country
- We **assume current DSR participation to remain constant***, to estimate the impact on flex without any progress on unlocking industrial DSR potential
- As actual de-rated factors vary highly by country and no single source for installed capacities could be used, figures shown are for **illustrative purposes** only and **cannot be compared across countries**
- However, a **comparison over time by country** can be made, as a consistent methodology is used
- Therefore, a **relative comparison** of the figures by country over time is insightful, whereas the absolute numbers are inconclusive on a country's ability to handle peak load with their flexible capacity
- Lastly, **peak load figures** per country are typically not gathered from the same source, which forms a caveat as underlying methodologies might differ and projections are subject to assumptions

Decreasing dispatchable capacity causes flexibility to worsen in United Kingdom (-3 ppt), Denmark and Spain (both -12 ppt)

De-rated flexible capacity as % of peak load United Kingdom, Denmark and Spain (2020 and 2030, in GW and %)



- **Peak load** projected to increase from 58 to 62 GW⁴
- **Dispatchable capacity** will decrease as % of peak load, due to phasing out of coal and decline of gas with 3 GW¹
- **Nuclear** will decrease as % of peak load, due to the decommissioning plan of nuclear power plants¹
- **Interconnections** will increase as % of peak load, due to additional interconnectors of 3.8 GW in the pipeline
- **Storage** will increase as % of peak load, due to ~3.0 GW projected additional storage (excl. EV capacity)³

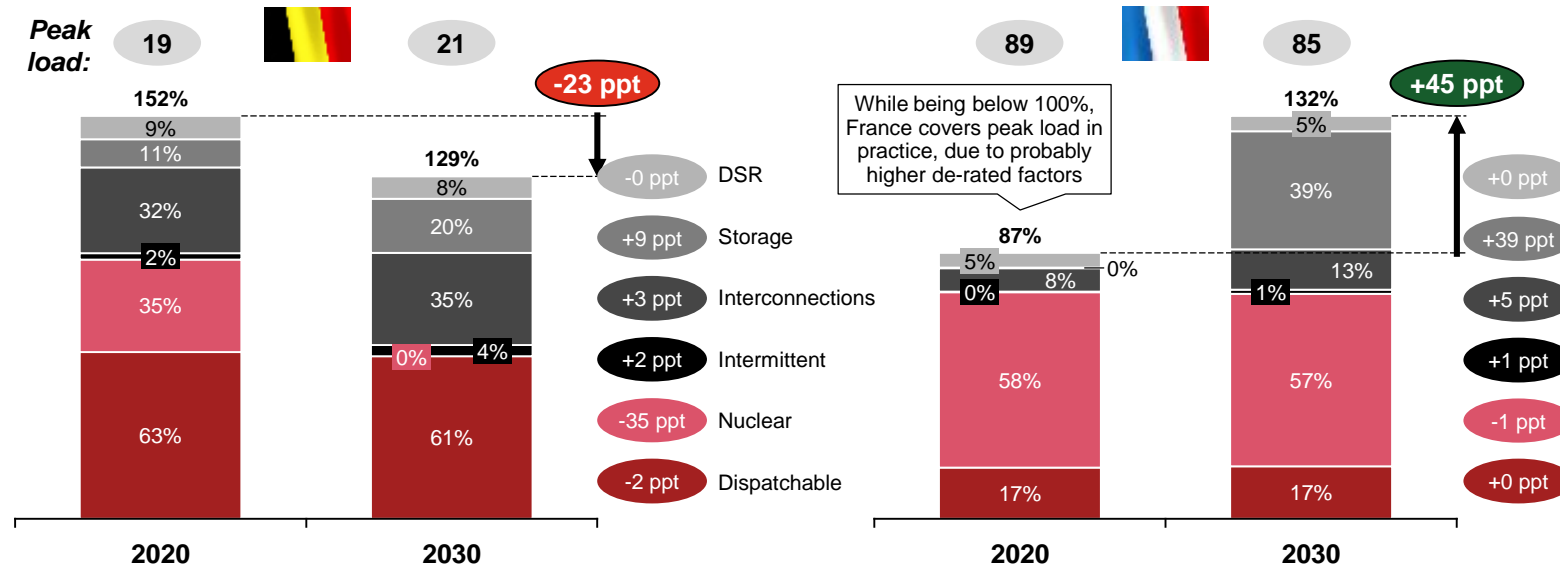
- **Peak load** projected to increase from 7 to 9 GW^{12,13}
- **Dispatchable capacity** will decrease as % of peak load, due to a reduction in gas fired power plants by 1.0 GW^{10,11}
- **Intermittent** will increase as % of peak load, due to additional 3.9 GW solar and 3.2 GW offshore wind^{10,11}
- **Interconnections** will increase as % of peak load, due to additional interconnectors of 2.8 GW in the pipeline⁸
- **Storage** ambitions remain unclear, although they aim to have 775k EVs by 2030, which could provide flex⁹

- **Peak load** projected to increase from 43 to 50 GW^{14,15}
- **Dispatchable capacity** will decrease as % of peak load, due to a reduction of coal fired power plants by 8.1 GW¹⁶
- **Nuclear** will decrease as % of peak load, due to reduction of nuclear power plants by 3.4 GW¹⁶
- **Intermittent** will increase as % of peak load, due to additional 0.5 GW solar and 2.5 GW wind¹⁶
- **Storage** will increase as % of peak load, due to ~12 GW projected additional storage (excl. EV capacity)¹⁷

Source: 1) DNV GL (2020); 2) European Commission (2019); 3) Pöyry (2017); 4) BEIS (2020, b); 5) National Grid (a); 6) ESN (2020); 7) REE (a); 8) Danish Ministry of CUE (2019,a); 9) Reuters (2020); 10) ENTSOE (e); 11) ENTSOE (f); 12) E-CUBE (2020); 13) Agora (2015) – assuming a steady growth from 2014 to 2020 in Danish peak load; 14) Deloitte (2015); 15) Deloitte (2016); 16) European Commission (2019); 17) Energy Storage News (2021); Strategy& analysis

Phasing out of nuclear in Belgium will reduce flexibility (-23 ppt), whereas France improves significantly due to new storage (+45 ppt)

De-rated flexible capacity as % of peak load Belgium and France (2020 and 2030, in GW and %)



While being below 100%, France covers peak load in practice, due to probably higher de-rated factors

- **Peak load** projected to remain approximately the same³
- **Nuclear** will decrease as % of peak load, due to termination of nuclear power plants by 2030¹
- **Interconnections** will increase as % of peak load, due to additional interconnectors of 1.0 GW in the pipeline²
- **Storage** will increase as % of peak load due to doubling of current storage capacity from 1.5 to 3.0 GW (incl. EV capacity)³

- **Peak load** projected to decrease from 89 to 85 GW, mainly due to the transition from resistance heaters to heat pumps^{7,8}
- **Interconnections** will increase as % of peak load, due to additional interconnectors with among others Spain, Germany and Ireland of 9 GW in total⁵
- **Storage** will increase as % of peak load, due to ~34 GW* projected additional storage (incl. EV capacity)^{9,10}

DSR in national adequacy assessment

- In countries where DSR is more mature, TSOs include its capacity in their national adequacy assessment (i.e. as a reliable source of flex)
- The table below presents an overview of the countries that have done this and in what way

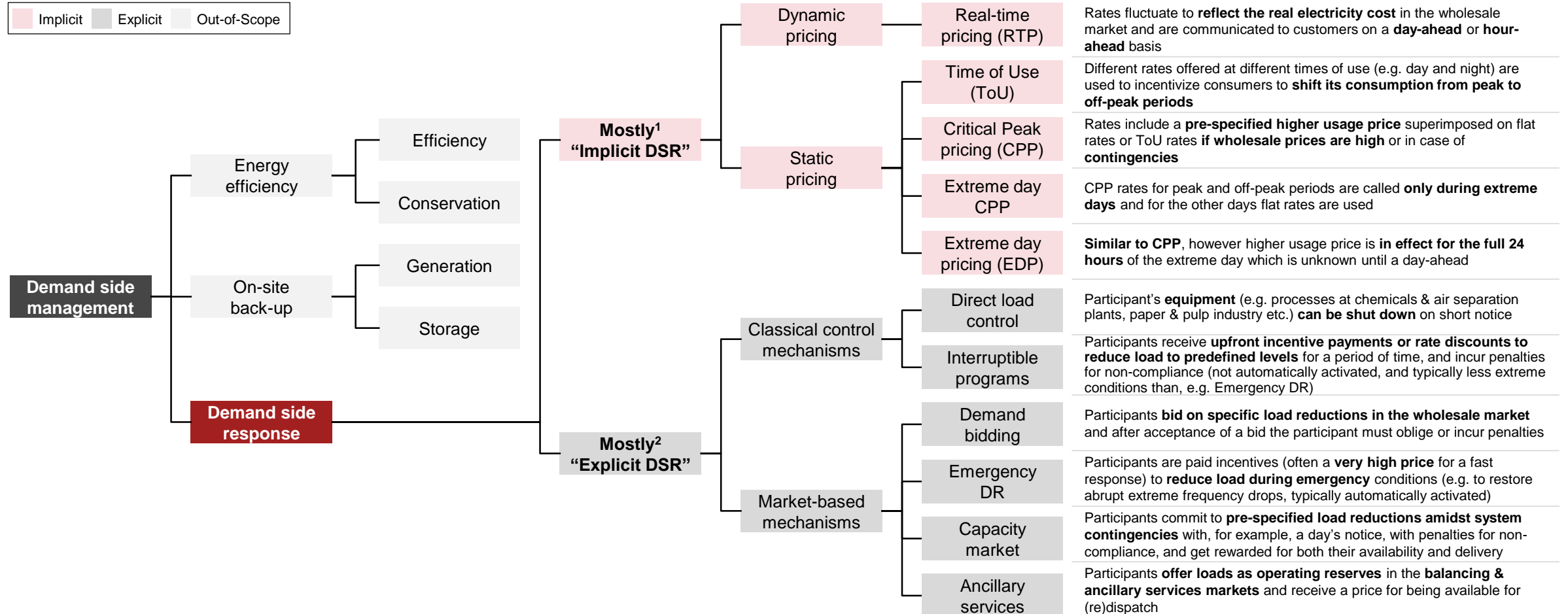
	✓	TenneT included 700 MW of DSR capacity in their 2020 annual adequacy assessment ¹¹
	~	BNetzA included a section on DSR in its 2019 adequacy assessment, however without mentioning specific capacity figures ¹³
	✓	Elia included 1,400 MW of DSR capacity in their 2019 adequacy assessment ¹²
	~	NG included DSR capacity in their 2019 annual security of supply report - however only the capacity market capacity is included ¹⁴
	✓	RTE included 2,9 GW DSR capacity in their 2019 annual adequacy assessment ¹⁵
	✗	Not incorporated in adequacy assessment ¹⁶
	✗	Mentioned as new mechanism - not incorporated in adequacy assessment ¹⁸

3

Industrial demand side response

This research focuses on both implicit (triggered by market prices) and explicit (triggered by control signal) DSR

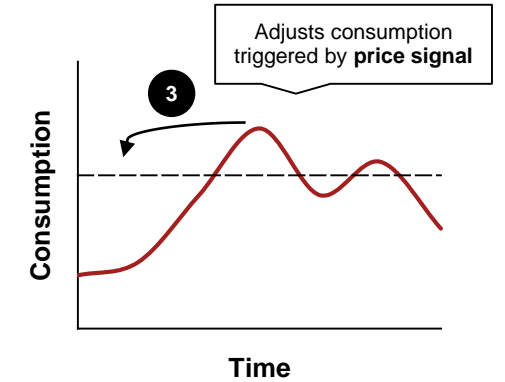
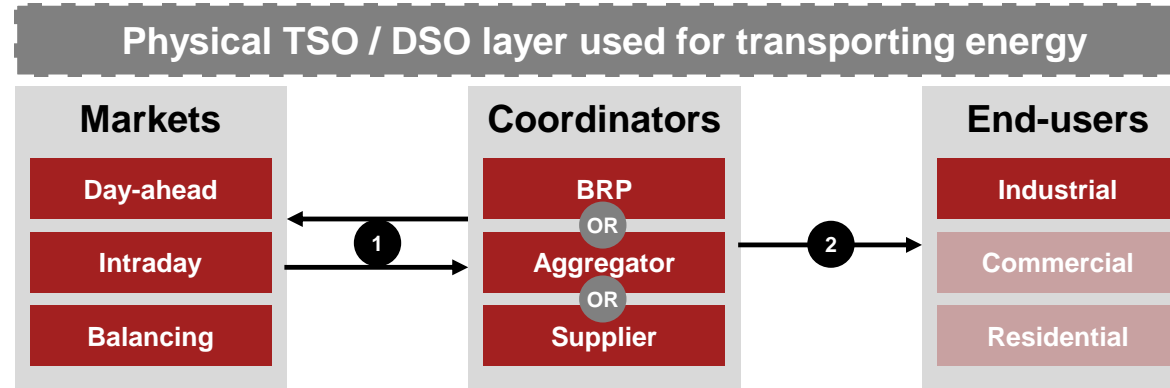
Demand side management



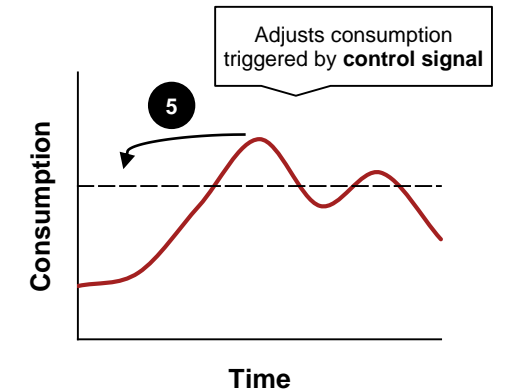
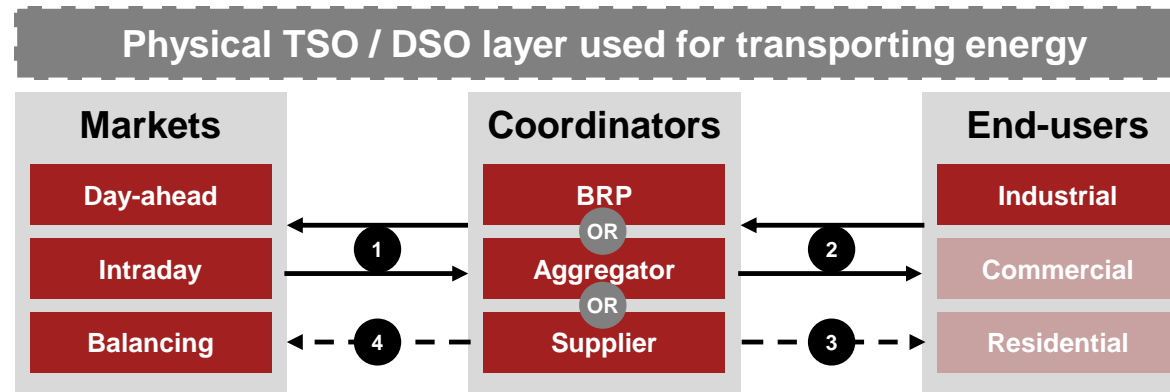
Implicit DSR is adjusting consumption triggered by price signal; explicit DSR is adjusting triggered by control signal

Implicit vs. explicit DSR

- Implicit DSR**
- 1 Buying / sourcing energy + portfolio balancing without flex
 - 2 Dynamic pricing contract without explicit agreements on flex provisioning
 - 3 End-user shifts / sheds consumption by themselves and benefits from lower prices at certain times






- Explicit DSR**
- 1 Buying / sourcing energy + portfolio optimization with flex
 - 2 Contract with normal supply conditions and flex related reimbursement
 - 3 Control / deploy signals for flex activation and deactivation
 - 4 Flex bids offered to the market
 - 5 End-user shifts / sheds consumption based on signal



Market participants in DSR can be segmented into residential, commercial and industrial; this research focuses on the latter




Participants segmentation

Participant segment	Connection size ¹	Customer type	Technologies	DSR potential	DSR participation
Industrial 	Connection size > 3x80 ampere Peak capacity > 0.1 MW	Industrial, large consumers (e.g. chemicals, food, metal, paper, glass, ceramics, oil, etc.)	Industrial processes	Shifting the load for electricity intense processes	Participation can be both directly as well as through an aggregator , depending on size of the consumed electricity volumes
			Power-to-heat	Generating and storing heat when electricity prices are low	
			Power-to-hydrogen	Electrolysis could be used to store electricity as hydrogen ³	
Commercial 	Connection size > 3x80 ampere Peak capacity > 0.1 MW	Commercial, large consumers, not being an industrial (e.g. corporates, hospitals, governmental organizations, etc.)	Power-to-heat	Generating and storing heat when electricity prices are low	Participation can be both directly as well as through an aggregator , depending on size of the consumed electricity volumes
			Electric vehicles	Increases generation potential of wind and solar PV (i.e. daytime)	
			Smart appliances	Shifting load of energy intensive appliances (e.g. refrigeration system)	
Residential 	Connection size ≤ 3x80 ampere	Small and medium-sized enterprises (SMEs)	Power-to-heat	Generating and storing heat when electricity prices are low	Participation in DSR programs so far always has to go through an aggregator , as participants consume too small electricity volumes ²
		Households	Electric vehicles	Increases generation potential of mainly wind (i.e. nighttime)	
	Smart appliances		Using a smart grid to turn off/ on washing machines, dryers, etc.		

1) Based on Dutch regulation, may vary slightly between countries; 2) This might change in the future, e.g. with direct load mechanisms on residential level; 3) Only applies to largest industrials, as electrolysis plants are capital intensive
 Source: IRENA (2019), p. 7; Strategy& research




We focus on mid-sized and large industrials, as they can provide the largest flex volumes, making them interesting for TSOs

Industrial DSR segmentation

Segment	Peak capacity ¹	Grid ¹	Customer profile	Metering ¹⁾	BRP	DSR Participation	Most relevant DSR programs		
Large 	> 100 MW	TSO	Big industrials with highly intense electricity processes, often including own generation	Telemetric	Self-managed or Energy supplier	Direct or Aggregation	Direct load control	Capacity market	Critical Peak Pricing (CPP)
							Interruptible programs	Ancillary services	Extreme day CPP
							Demand bidding	Real-time Pricing (RTP)	Extreme day pricing (EDP)
							Emergency DR	Time of Use (ToU)	
Mid-sized 	10 – 100 MW	DSO	Mid-sized industrials with intense electricity processes, often including own generation	Telemetric	Energy supplier	Direct or Aggregation	Direct load control	Capacity market	Critical Peak Pricing (CPP)
							Interruptible programs	Ancillary services	Extreme day CPP
							Demand bidding	Real-time Pricing (RTP)	Extreme day pricing (EDP)
							Emergency DR	Time of Use (ToU)	
Small 	0.1 – 10 MW	DSO	Smaller industrials with limited electricity intense processes, without own generation	Telemetric	Energy supplier	Aggregation	Direct load control	Capacity market	Critical Peak Pricing (CPP)
							Interruptible programs	Ancillary services	Extreme day CPP
							Demand bidding	Real-time Pricing (RTP)	Extreme day pricing (EDP)
							Emergency DR	Time of Use (ToU)	

European electricity market is regulated by set of network codes, drafted by ENTSO-E and dictated by European Commission

EU regulation

Type	Code name	Abbreviation	Legislation
 Connection	High Voltage Direct Current Connections	HVDCC	EU Regulation 2016/1447
	Requirements for Generators	RfG	EU Regulation 2016/631
	Demand Connection Code	DCC	EU Regulation 2016/1388
 Operations	System Operations	SO	EU Regulation 2017/1485
	Emergency and Restoration	ER	EU Regulation 2017/2196
 Market	Capacity Allocation & Congestion Management	CACM	EU Regulation 2015/1222
	Forward Capacity Allocation	FCA	EU Regulation 2016/1719
	Electricity Balancing	EB	EU Regulation 2017/2195

Demand side response

- **Harmonized requirements** for grid connection applicable to any new demand connection to the **transmission system**, any new demand equipment which could provide **DSR** and **distribution systems**
- **First EU legislation** to regulate Demand Side Response

Recently, *Clean Energy Package* was introduced to stimulate energy transition, which has significant implications for DSR

Clean energy package

EU Commission
“**Clean energy for all Europeans package**”

- Comprehensive update of **EU energy policy** to facilitate transition from fossil fuels to cleaner energy and deliver on Paris Agreement commitments
- **Topics covered:**
 - Energy performance buildings
 - Renewable energy
 - Energy efficiency
 - Governance & regulation
 - Electricity market design
- Legislative form:
 - **Regulation:** binding legal force in all member states
 - **Directive:** defined goals which have to be achieved through national legislation

Energy Performance of Buildings <i>Directive (2018/884)</i>
The recast Renewable Energy <i>Directive (2018/2001)</i>
The revised Energy Efficiency <i>Directive (2018/2002)</i>
Governance of the Energy Union and Climate Action <i>Regulation (2018/1999)</i>
Regulation of risk-preparedness in the electricity sector <i>Regulation (2019/941)</i>
Regulation establishing EU ACER <i>Regulation (2019/942)</i>
On the internal market for electricity <i>Regulation (2019/943)</i>
On common rules for the internal market for electricity <i>Directive (2019/944)</i>

Deep-dive on each legislation on next slides

Relevant for Demand Side Response

EU regulation 2019/943

- Sets basis for an **efficient achievement** of 2030 climate objectives
- Sets principles for well-functioning, integrated **wholesale market**
- Sets fair rules for **cross-border exchanges** in electricity

EU directive 2019/944

- Establishes integrated, competitive, flexible, fair and transparent **electricity markets**
- Aims to ensure affordable, transparent **energy prices** and a high degree of **security of supply**
- Sets out modes for the creation for a **fully interconnected internal market** for electricity

Regulation has direct legal force in all member states; market access guaranteed for both implicit and explicit DSR

EU regulation 2019/943

Executive summary

- Customers should be enabled to act as a **market participant in the balancing, day-ahead and intraday** markets, either individually or through aggregation
- Market participants must either be **BRPs** or have **contractually delegated** their balance responsibility to a balancing responsible party of their choice
- **Tenders** for balancing capacity must be held **daily** and the contracting period shall be no longer than one day
- Settlement of balancing energy for activated balancing energy bids must be based on **pay-as-cleared**
- TSOs are obliged to **publish** system **imbalances**, **imbalance prices** and balancing energy prices, as close to real time as possible and with a delay of not more than 30 minutes
- Market participants should be able to **trade as close as possible to real-time** on the day-ahead and intraday markets, with **minimum bid sizes of 0.5 MW or less** and time intervals of max. **15 min (i.e. ISP)**
- **Transaction curtailment** by the DSO (e.g. blocking of demand side response programs) because of congestion management is only allowed in emergency situations
- **Network charges** shall not create disincentives for Demand Response and may be differentiated based on system users' consumption or generation profiles
- Member states must monitor their **resource adequacy** and, in case of any concerns, shall develop and publish an implementation plan for adopting measures to eliminate any regulatory distortions or market failures
- Introduction of **capacity mechanisms** to eliminate adequacy issues shall always be a measure of last resort, must be temporarily of nature and no longer than 10 years

Legislative status

- Published on June 5th 2019
- **Direct binding** legal force as of **January 1st 2020** in all member states
- **Overrides** all national laws dealing with the same subject matter and subsequent national legislation must be consistent with and made in the light of the regulation

Directive has to be implemented in national law; dynamic pricing, smart metering and 3rd party aggregation obligated

EU directive 2019/944

Executive summary

- National law may **not unduly hamper consumer participation through Demand Response**, and shall ensure that electricity prices reflect actual demand and supply
- **Free choice of energy supplier** and **multiple supplier contracts** are allowed, provided that the required connection and metering points are established
- Member states shall make sure that **storage facilities are not subject to any double charges**, including network charges, when these are for own use or to provide flexibility into the market
- **Dynamic pricing contracts** should be available upon request for customers who have a smart meter and with suppliers that have at least 200,000 final customers
- **Independent aggregation** shall be made possible, so that consumers can choose an aggregation contract independently from their electricity supply contract without the consent of the energy supplier and independent aggregators can enter the electricity market without consent of other market participants
- **Smart metering systems** shall provide near real-time data in order to support Demand Response services and shall be metered and settled at the ISP (i.e. 15 min); moreover, they should always be available upon request by customer, while bearing the associated costs, and shall be installed within four months of this request
- Ancillary services, procured by TSOs and DSOs, shall be made available for demand side response by setting the **specifications** (e.g. technical requirements) for these balancing products in such a way as to ensure transparent, effective, non-discriminatory and market-based participation

Legislative status

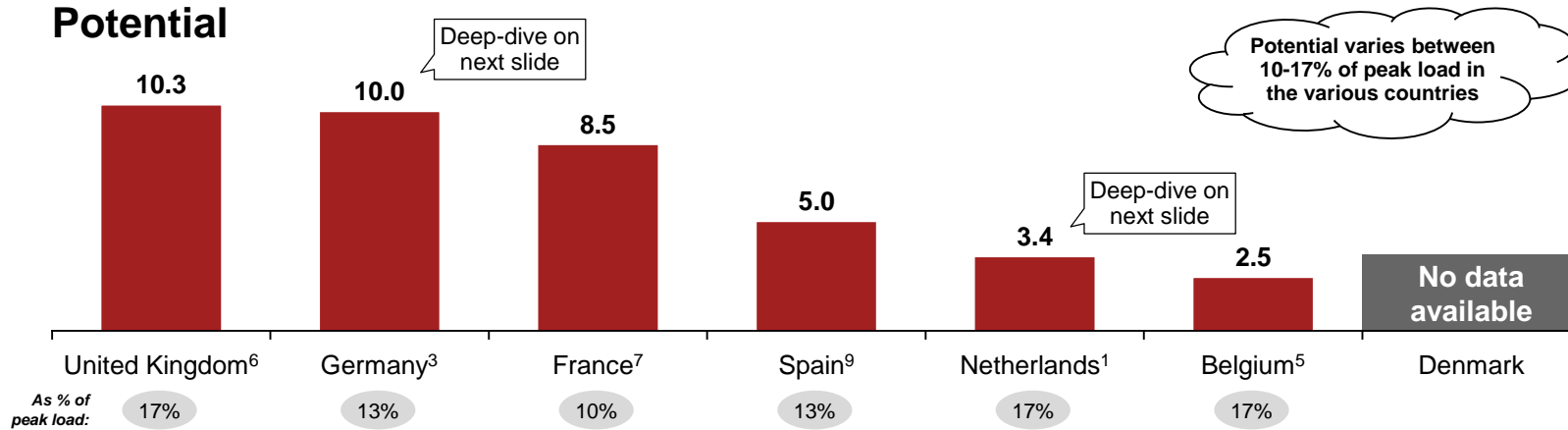
- Published on June 5th 2019
- **Must be implemented** in national law as of **December 31st 2019** for vast majority of the articles, with remainder following one year later
- Adopted by all member states in scope (**Netherlands, Germany, Belgium, France, Spain and Denmark**)
- While **Great Britain** not being a member state anymore, they adopted the directive¹
- **Non-compliance** may initiate legal action against the member state in the European Court of Justice
- In addition, non-compliance can cause **liability to pay damages** to individuals and companies who have been adversely affected by such non-implementation

Industrial DSR potential varies by country (10-17% of peak load) and actual participation illustrates its importance

Current industrial DSR potential and participation (2020, in GW)

INDICATIVE

Potential



Participation

6.3	3.0 ⁱ⁾	5.0	2.0	0.7 - 2.0	1.4	No data available
Source						
Pöyry (2017)	Valdes et al. (2019)	DNV GL (2020, a)	Magnus (2020)	TenneT (2019)	Elia (2019)	No data available
Methodology						
Participation rates not measured, but estimated based on a bottom-up model with assumptions on DSR participation by source over time	Taking the sum of prequalified DSR capacity in the balancing market in a given year	Underlying methodology remains unclear, however it states that both explicit and implicit DSR is taking into account	Taking the sum of the capacity tenders for the interruptible load programs in a given year	Based on a day-ahead bid ladder analysis with a 95% - 5% percentile range of available capacity, excluding DSR in balancing market	Based on both a day-ahead bid ladder analysis and adding up tendered DSR capacity in the balancing market	No data available

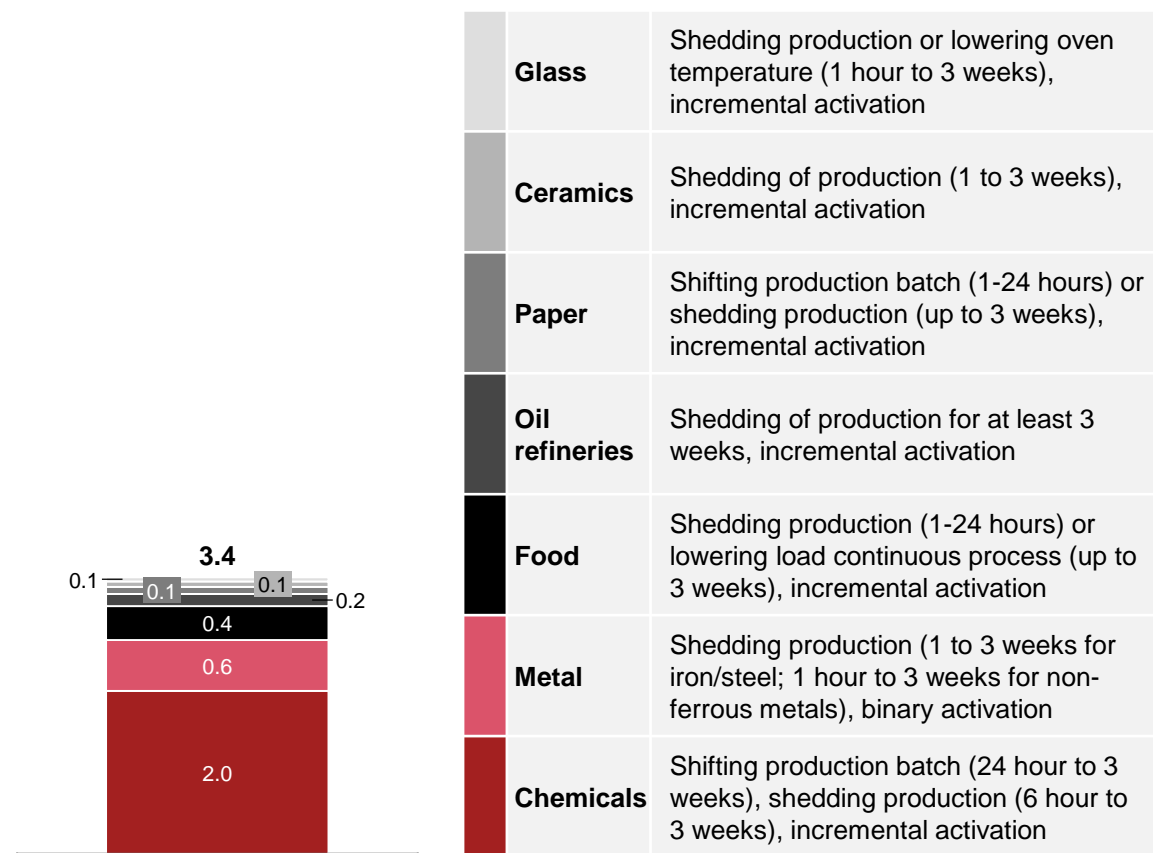
Comments

- There is an important difference between **economical** and **technical DSR potential**, with the latter showing the maximum capacity flex an industrial can offer, whereas the former shows the capacity an industrial is willing to offer based on the market conditions; **it was not always clear** which metric was stated in the used resources
- Potential DSR figures shown are therefore **purely indicative**, as some of the results might be overstated
- Nevertheless, it is clear that **industrial DSR potential varies by country** (between 10-17% of peak load), depending on their size of industrial electricity consumption and sectoral representation of industries that are likely to participate in DSR
- **Methodologies** underlying the measurement of industrial DSR participation rates **vary significantly** by country, making a direct like-for-like comparison impossible
- However, the figures shown clearly indicate the **substantial gap** between current participation rates and industrial DSR potential across all countries in scope

Potential DSR capacity varies by industry, depending on production criteria, dictating a country's full potential

Deep-dive: Netherlands (NL) and Germany (DE)ⁱⁱ

Potential DSR capacity by industry in NLⁱ (2020, in GW)



Potential DSR capacity by industry in DEⁱ (2020, in GW)



4

Guiding principles and observations across countries

We used the following research framework to categorize our observations, which led to four guiding principles per axis

Research framework and methodology



See next slides for a deep-dive on the guiding principles per axis



Methodology

- We used **desk research** and **expert interviews** (with TSOs, NRAs, industrials, aggregators, and stakeholder organizations) to gather **measures, mechanisms** and **policies** that impacted the unlocking of iDSR in seven European countries: the Netherlands, Germany, Belgium, United Kingdom, France, Denmark and Spain
- Along **four different axes** (market access, economic attractiveness, market participation, operations and enforcement), we identified the **observations** from the different countries and synthesized these into **four guiding principles per axis**
- These guiding principles **need to be in place to fully unlock iDSR** potential in a given country, which is further elaborated on (e.g. why is it important and how can this be realized) in the remainder of this section

Full access requires markets to accept and embrace DSR, industrials' exposure to prices, and independent aggregation

Market access

Guiding principles		Observations
i.	<p>Wholesale markets (day-ahead, intraday) are accessible for industrials</p> <ul style="list-style-type: none"> In order to valorize flexible capacity, it should be possible to trade this flex on the wholesale market, either directly or indirectly Therefore, customers should be allowed, both legally and by market design (e.g. minimum bid sizes), to trade electricity on the day-ahead and intraday markets either directly or indirectly (e.g. through aggregation) 	<ul style="list-style-type: none"> Although access to wholesale markets is guaranteed (conform the CEP⁹) in most of the countries in scope, we have observed some deviations In Belgium, market access is reserved for BRPs, other market participants require a "pass through" agreement, although this is typically part of an energy supply contract by default, according to Elia^{2,7} In Spain, the wholesale market is not accessible for industrials⁷
ii.	<p>Balancing capacity and energy markets are open to DSR both legally and by product design</p> <ul style="list-style-type: none"> In order to participate in explicit DSR through the balancing market (both energy as well as capacity, if applicable), balancing products have to allow DSR both explicitly as well as implicitly by their product design (e.g. symmetry requirements) Therefore, there should be a number of balancing products, from different balancing reserve classes, accessible to symmetrical load which ensures a level playing field for DSR to participate in this market 	<ul style="list-style-type: none"> Across Europe, two groups can be distinguished: (i) countries with a wide range of different balancing products, tailored around the specific needs of specific technologies, such as DSR (e.g. GB⁵, FR^{5,6}); and (ii) countries with a limited range of generic balancing products that are technology agnostic (e.g. NL, BE, DE, and DK)⁶ Spain had only one product opened to DSR: the interruptible load program, which is shut down in the peninsular system as of June 2020. Since January 2021, demand facilities are able to participate in all balancing markets through their energy supplier^{1,7}
iii.	<p>Industrials are exposed to, and get information on, electricity market prices</p> <ul style="list-style-type: none"> Dynamic pricing contracts and near real-time pricing information are needed for industrials to be exposed to electricity market prices and to be able of valorizing their flexible capacity through implicit DSR Therefore, energy suppliers should be obligated to allow for dynamic pricing (e.g. real-time pricing, time of use) in their contracts with customers and should actively share pricing near real-time pricing information, derived from the wholesale / balancing markets 	<ul style="list-style-type: none"> Based on the CEP, dynamic pricing contracts should be available upon request for customers who have a smart meter and with suppliers that serve at least 200k final customers⁸ Across Europe, this seems to be implemented with all countries in scope obligating the suppliers to offer some kind of dynamic pricing in the energy supply contracts United Kingdom⁴ and Denmark³ have specified the type of dynamic contracts that need to be available, with 'Time of Use' and 'Real-Time' pricing, respectively
iv.	<p>Industrials should be able to choose an aggregator of their choice, independently from their energy supply contract</p> <ul style="list-style-type: none"> Independent aggregators are typically more specialized in offering aggregation services than BRPs offering these services, and can significantly improve the functioning of the market – especially in countries with a limited number of electricity suppliers Therefore, regulation should allow for independent aggregation such that they can participate in the market without consent of the other participants 	<ul style="list-style-type: none"> While conflicting with the CEP, in the majority of the countries in scope, except for GB⁷, FR⁶ and Belgium, independent aggregation is hindered due to: (i) the obligation for aggregators to have multiple bilateral contracts with the BRP, energy supplier, and industrial; and / or (ii) required consent of the energy supplier Belgium^{1,2,6,7} and France^{1,2,6,7} have introduced a 'Transfer of Energy' model, which enables independent aggregation as consent of the energy supplier is no longer required and transfer of information (e.g. metering data) is arranged by law Spain is planning to allow for participation through independent aggregation as of January 2022¹

There should be no financial disincentives, clear and timely published (price) information and a fair pricing mechanism

Economic attractiveness

Guiding principles		Observations
<i>i.</i>	<p><i>There should be no financial disincentives for DSR participation</i></p> <ul style="list-style-type: none"> Financial disincentive that reduce the financial benefits from participating in DSR, can potentially limit its economic attractiveness and thus willingness to participate among industrials Therefore, any significant financial disincentives for participating in DSR (e.g. discounts on network tariffs, in case of flat consumption) should be removed 	<ul style="list-style-type: none"> Based on the CEP, network charges shall not create financial disincentives for consumers to participate in DSR (e.g. discounts or premiums in case of stable or fluctuating consumption)¹³ However, Netherlands^{5,6} and Germany^{3,4} both have discounts on network tariffs (up to 90% and 50%, respectively), in case of a stable consumption pattern, which constitutes a significant disincentive for participating in DSR
<i>ii.</i>	<p><i>Balancing market is designed to minimize cost of procurement and maximize the sum of producer surplus</i></p> <ul style="list-style-type: none"> The cost of balancing procurement should be minimized (as costs are eventually passed on in network tariffs) and producer surplus (i.e. surplus for industrial) should be maximized, by ensuring that TSOs pay fair prices to industrials, which improves their business case and increases their willingness to participate in DSR To boost DSR participation while minimizing procurement costs, tender participants should be protected against their irrational behavior (i.e. "bidding to get taken"), which could result from 'Pay-as-Bid' mechanism 	<ul style="list-style-type: none"> Based on the EBGL and confirmed with the CEP, settlement of the activated energy in the balancing market shall be based on 'Pay-as-Cleared' pricing^{13,15}, although we have not seen that successfully implemented in all member states Netherlands has introduced 'Pay-as-Cleared' (i.e. highest price for which the tender can be settled) settlement pricing for the vast majority of its balancing products^{7,8,9} Germany has a 'Pay-as-Cleared' mechanism for FCR, whereas 'Pay-as-Bid' mechanisms are used for aFRR and mFRR for both the balancing capacity and energy markets^{1,10}
<i>iii.</i>	<p><i>All relevant information of the balancing market is readily available and timely published</i></p> <ul style="list-style-type: none"> In order to build a solid business case and to optimally benefit from fluctuating market prices, a reliable and timely information provision is essential for industrials Therefore, imbalance volumes, prices, and forecasts need to be published by the TSO as close as real-time as possible 	<ul style="list-style-type: none"> Based on the CEP, TSOs are obliged to publish system imbalances, imbalance prices and balancing energy prices, as close as real-time as possible and with a delay of not more than 30 minutes¹³ Netherlands¹¹, Germany¹⁰ and United Kingdom² have a dedicated platform where imbalance volumes, prices and forecasts are published. The Netherlands especially, is renowned about its clear and timely (near real-time) pricing signals, enabling passive balancing, which offers industrials the opportunity to benefit from solving market imbalances with an opposed imbalance in its own portfolio^{1,12} The information provision around the balancing market in France is regarded as weak¹
<i>iv.</i>	<p><i>Final electricity prices are not unduly distorted to ensure the signaling function to the market</i></p> <ul style="list-style-type: none"> Industrials tend to assess business opportunities on a percentage difference basis, so when the electricity price is only a marginal portion of the final price, percent differences in that price translate into lower percent differences in the final price, limiting the signaling effect of the wholesale and imbalance prices Therefore, final electricity prices shall not unduly be distorted with excessive network tariffs, taxes and other fees 	<ul style="list-style-type: none"> In Germany, prices are heavily distorted, due to relatively large share of the final electricity price consists of taxes and network tariffs (~83% of energy price, relatively to ~44% in other EU countries), which limits the signaling function of the wholesale and imbalance prices^{1,3,4,12,13} Relevant to mention that price distortion varies by consumer profile. Due to discounts and exceptions, the network costs and taxes of medium and large industrials will be relatively low in comparison with smaller consumers. In the Netherlands, France and Belgium, the electricity bill for large industrial consumers consists almost entirely of the wholesale price, making the price incentive strong. In Germany, however, the tax rate remains relatively high (~50%), consequently the price distortion is still significantly higher¹⁴

Source: 1) Expert interview; 2) NGESO (b); 3) Clean Energy Wire (2017); 4) Clean Energy Wire (2019, b); 5) ACM (2020); 6) Kamerstukken II 2013/2014, 33777, nr. 3 (MvT); 7) TenneT (2020, b); 8) TenneT (2019, c); 9) TenneT (2018, a); 10) Regelleistung (a); 11) TenneT (b); 12) SEDC (2017); 13) EU 2019/943; 14) PwC (2018, a); 15) EU 2017/2195

Industrials must be fully aware of the opportunities DSR could offer, and markets should be designed to optimize participation

Market participation

Guiding principles		Observations
i.	<i>Industrials are fully aware of how to participate in, and benefit from, DSR</i>	<ul style="list-style-type: none"> In a climate neutral power system, flexible power consumption will be the norm. Industrials must be aware of the possibilities and benefits of DSR and its importance for the future of the energy system Industrials should have easy access to clear information on how to participate, and what the precondition and economic benefits are associated with this (this is regarded as “fully aware”)¹⁴
ii.	<i>There is a strong presence of mature aggregators in the market</i>	<ul style="list-style-type: none"> Participating in DSR is not the core business of industrials. Even for large players, the market is deemed complex, with a broad spectrum of products, and a variety of technical rules and protocols Aggregators' core competence is pooling flexible capacity and trading this on the market. Therefore, they should play a crucial role for industrials in helping them to unlock their flexible capacity, provided that they are knowledgeable and regarded a trustworthy partner by industrials^{16,17}
iii.	<i>Balancing capacity and energy product requirements must be well designed to optimize DSR participation</i>	<ul style="list-style-type: none"> Industrials differ in electricity volumes, availability and flexibility (due to utilization differences), that do not always fit to the balancing product specifications, constituting a (potential) barrier to participate in DSR Therefore, balancing products (both energy and, if applicable, capacity products) should be well designed, so that they do not constitute an (implicit) barrier to DSR participation for (some of the) industrials, e.g. regarding the minimal bid size (not too high) or response time (not too fast), which is also stipulated in the CEP^{13,16,19}
iv.	<i>Balancing market allows for optimal planning flexibility for industrials</i>	<ul style="list-style-type: none"> Industrial processes can be unpredictable due to shocks in supply or demand, unplanned maintenance, or other factors impacting the supply chain, which stresses the need for industrials to remain fully flexible in their electricity procurement Therefore, balancing tenders should be organized in such a way to allow for optimal planning flexibility for industrials by leaving them the opportunity to trade in flexible capacity as close to real-time as possible

i) mFRRda is still manually activated (e.g. in NL by control signal), which justifies the relatively high threshold; Source: 1) Expert interview; 2) smartEn (2020, a); 3) SEDC (2017); 4) National Grid (2017, a); 5) JCR (2016); 6) DNV GL (2020); 7) TenneT (2019, b); 8) TenneT (2020, b); 9) TenneT (2019, c); 10) Regelleistung (a); 11) Elia (2020, b); 12) Elia (2020, c); 13) Barbero et al. (2020); 14) Cardosa et al. (2020); 15) Heffner et al. (2007); 16) Paterakis et al. (2017); 17) Shen et al. (2014); 18) Flex Assure (a); 19) EU 2019/943

Metering requirements, compliance enforcement, and pre-qualification methods should not unduly hinder DSR

Operations and enforcement

Guiding principles		Observations
i.	<p>Telemetric / smart metering are available and can be used in the settlement process</p> <ul style="list-style-type: none"> In order to be able to valorize flexible capacity, industrials need to know their actual consumption levels, which should be frequently communicated, so they can be used in the settlement process – which can be done through telemetric / smart metering systems Therefore, telemetric / smart metering should be available upon request, provide near real-time consumption data, so it can be used to settle against the ISP (i.e. 15 min) 	<ul style="list-style-type: none"> Based on the CEP, smart metering systems should be available upon request, provide near real-time metering data, and can be used to settle against the ISP⁶ In most countries in scope, we observed efforts in this regard. In Belgium⁸, the Netherlands⁷ and Great Britain², large connections (typically +0.1 MW) are obliged by law to have telemetric metering systems. In France³, all parties connected to the transmission network receive a meter from the TSO. In Denmark⁴, a smart meter rollout is fully implemented in 2020 for all consumers, including industrials
ii.	<p>Submeters' criteria for settlement process are not unduly strict</p> <ul style="list-style-type: none"> Industrials typically have a variety of assets, with different specifics (i.e. volumes, availability and flexibility), active on the same main grid connection. To optimally valorize the flexible capacity from these assets, their consumption levels should be measured and settled in isolation¹⁰ Therefore, metering requirements should not be unduly strict, so that submeters can be used in the settlement process 	<ul style="list-style-type: none"> Metering requirements tend to be quite strict, to prevent non-accountability for causing imbalances which have to be resolved by the TSO on the balancing market on its own expense However, in several interviews with aggregators, we heard back that metering requirements in Netherlands, Belgium, and Germany are so strict that practically no submeters can be used in the settlement process, limiting the opportunities for aggregation and thus unlocking of flexible capacity¹
iii.	<p>Compliance with agreements should be enforced through regulations and reasonable penalties</p> <ul style="list-style-type: none"> A balanced network needs reliable market players, who comply with their contracts and agreements, such as delivering contracted flexible capacity upon request and fulfilling the pre-qualification requirements during regularly audits Therefore, regulations should provide the right incentives to industrials to comply with their contracts and agreements, such as reasonable penalties 	<ul style="list-style-type: none"> In Netherlands⁹ and Belgium⁹ the penalties are proportional to the costs incurred by the TSO to solve the imbalances, resulting from non-compliance, which is deemed reasonable by market players In France, high competition among aggregators led to bad contracts (i.e. very low margins), making the aggregation services unreliable. As a result, RTE initiated strict rules which remedied these reliability issues¹
iv.	<p>Pre-qualification method shall not be unduly strict</p> <ul style="list-style-type: none"> To fully unlock DSR potential, all assets that can provide flexible capacity need to be able to do so. Pre-qualification methods can limit the participation of individual assets that do not fulfil the requirements, while they could have participated in a pooled setting Therefore, pre-qualification methods for the balancing market shall not be unduly strict to allow for pooling of individual assets 	<ul style="list-style-type: none"> In the Netherlands, Germany and Denmark, pre-qualification for most of the balancing products is allowed at the pooled level^{5,9}

Two additional trends regarding DSR are observed in various countries

Additional observations



TSOs accelerating investments in IT

Market participants, including the TSO, are increasingly dependent on IT systems for communication and data provision in a changing energy market and a larger multi-stakeholder playing field. Especially regarding DSR development, a well-functioning data provision is essential, e.g. (near) real-time communication and smart metering. This requires new capabilities and therefore continued investing in digitalization. In various countries in scope, these efforts are observed



In Denmark, the electricity market used the DataHub since 2013.¹ The DataHub facilitates and automates the execution of market processes and business transactions in the Danish retail market by storing every piece of information about the electricity consumption in DataHub. The overall purpose of the transformation is to stimulate competition, uniformize communication, encourage innovation and to motivate the demand-side of the market to play an active role in Denmark's green transition. Currently, the DataHub has no impact on DSR, but in the future, the TSO could potentially use the DataHub to virtually control DSR activation



In Great Britain, National Grid acknowledges the investment is necessary to continue facilitating developments in the market, including DSR. The plans of digitization are currently being developed²



TenneT also sees opportunities in the field of digitalization to improve the utilization of the grid. In this regard, they are for example, exploring the potential of big data to improve their capacity to predict the weather and assess levels of consumer demand. TenneT continuously develops its IT capabilities, enhancing its organization, training employees and reviewing the performance of IT service providers³



DSOs increasingly play a role in DSR

DSOs will increasingly play a role in the DSR market, due to increased decentralized generation (RES) and significant number of EV charging points newly connected to the grid in the coming years. These trends will put pressure on the distribution networks and increase the risk of congestion issues. Therefore, DSOs are expected to monitor DSR participation on the grid closely and might even leverage the technology in their own congestion management efforts



In Germany, DSOs theoretically have to approve the DSR participation in the balancing market in order to prevent congestion issues. This potentially delays the opportunity to participate in DSR²



Likewise in Belgium, DSOs are allowed to block or refuse consumer access to DSR participation to prevent potential congestion, without reimbursing incurred costs



In Great Britain, DSOs start to develop DSR services. The pressure on DSOs increases, as the network load rises but the TOTEX regulation steers on deferring of network investment and expansion.² To realize the needed load reduction, DSOs start to develop flexibility services to procure DSR flexibility. In this manner, DSOs are interested in DSR as "non-wired solution"²





A large white number 5 is positioned on the left side of the slide. The background features a wind farm with several turbines silhouetted against a sunset sky. The sun is low on the horizon, creating a bright glow and long shadows across a field of crops.

5

Key learnings

We identified several guiding principles along four dimensions that can help in fully unlocking industrial DSR potential

Guiding principles




 Market access	 Economic attractiveness	 Market participation	 Operations & enforcement
<ul style="list-style-type: none"> i. Wholesale markets (day-ahead, intraday) are accessible for industrials ii. Balancing capacity and energy markets are open to DSR both legally and by product design iii. Industrials are exposed to, and get information on, electricity market prices iv. Industrials should be able to choose an aggregator of their choice, independently from their energy supply contract 	<ul style="list-style-type: none"> i. There should be no financial disincentives for DSR participation ii. Balancing market is designed to minimize cost of procurement and maximize the sum of producer surplus iii. All relevant information of the balancing market is readily available and timely published iv. Final electricity prices are not unduly distorted to ensure the signaling function to the market 	<ul style="list-style-type: none"> i. Industrials are fully aware of how to participate in, and benefit from, DSR ii. There is a strong presence of mature aggregators in the market iii. Balancing capacity and energy product requirements must be well designed to optimize DSR participation iv. Balancing market allows for optimal planning flexibility for industrials 	<ul style="list-style-type: none"> i. Telemetric / smart metering are available and can be used in the settlement process ii. (Sub)metering criteria for settlement process are not unduly strict iii. Compliance with agreements should be enforced through regulations and reasonable penalties iv. Pre-qualification method shall not be unduly strict

The guiding principles are derived from our observations resulting from studying the seven countries in scope and assessing their importance for unlocking iDSR potential. However, the principles depend on the context of the individual countries and do not guarantee a successful unlocking of industrial DSR. Shown assessment on guiding principles on the next two slides is therefore not intended as ranking, but rather as indication for whether the country deviates from our identified principles. In addition, we have provided context on the (potential) rationale behind these deviations.

NL could consider to facilitate independent aggregation even more, remove financial disincentives, and stimulate awareness

Guiding principles applied on the Netherlands




Legend: ✓ No deviation from guiding principle ~ Light deviation X Strong deviation

	 Market access	€ Economic attractiveness	 Market participation	 Operations & enforcement
Alignment with guiding principles	✓ Accessible wholesale markets	X No financial disincentives	X Full awareness	✓ Telemetric / smart metering available
	✓ Open balancing products	✓ Maximized consumer and producer surplus	~ Presence of mature aggregators	X (Sub)metering criteria are not unduly strict
	✓ Exposure to electricity market prices	✓ Information is readily and timely available	✓ Well-designed balancing products	✓ Compliance with agreements
	~ Enabling independent aggregation	✓ Electricity prices not unduly distorted	✓ Optimal planning flexibility	✓ Pre-qualification not unduly strict
Context of deviations	<ul style="list-style-type: none"> Based on current Dutch regulation, large connections (i.e. above ~0.1 MW) and thus industrials do have the ability to become a BRP. In this capacity they can make own agreements with an (independent) aggregator of their choice⁸ However, access to metering data is not regulated by law, which potentially constitutes a barrier to independent aggregators, as they rely on the cooperation of the energy supplier / metering company / BRP^{1,8} The new draft legislation 'Energiewet' (partly) mitigates this barrier, as it obligates energy suppliers to provide access to metering data against a 'reasonable offer'⁹ The conditions under which access to metering data must be provided, are planned to be detailed out through lower regulation at a later stage.⁹ To fully enable independent aggregation it is important that this access is not unduly hindered which could hinder independent aggregation 	<ul style="list-style-type: none"> In order to optimize DSR participation, it is important to limit (potential) financial disincentives as much as possible The network charge discount, available to large electricity consumers in case of a stable consumption pattern, helps TenneT in their congestion management efforts However, this discount can unconsciously disincentivize industrials to participate in DSR.^{2,3} As participation in DSR implies a more fluctuating electricity consumption, industrials risk losing this discount 	<ul style="list-style-type: none"> To fully unlock DSR participation, it is essential that industrials are aware about how they can participate and benefit from offering their flexible capacity into the electricity market^{1,4} This awareness in the Netherlands is relatively weak, which can be potentially explained by the lack of initiatives to actively involve and inform the various stakeholders on DSR. An example initiative is to organize a central stakeholder participation program where industrials can collaborate and share information on barriers they are facing.^{1,5,10} Furthermore, frequent and adequate reporting on DSR can contribute to raising awareness, which can be realized through annual reports, surveys and easily accessible informative websites^{1,6} Aggregators also play a crucial role in the transfer of information to industrials regarding DSR. Therefore, it is important to ensure the presence of knowledgeable and mature aggregators in a country, which can be realized by certification or a general code of conduct^{1,6} 	<ul style="list-style-type: none"> To realize an optimal participation in DSR with the different assets an industrial might have, it is important to measure their electricity consumption in isolation. Therefore it is important that submetering systems can be used in the settlement process¹ Metering criteria in the Netherlands are quite strict to ensure reliable and accurate measurements to prevent non-accountability for caused imbalances by end-users, which TenneT has to resolve and incurs costs for However, these metering criteria could be unduly strict, resulting in submeters to not qualify for the settlement process whereas they proved to be a reliable tool for aggregators¹

On top of the Dutch considerations, Germany could consider to open all balancing products and reduce price distortion

Guiding principles applied on Germany

Legend: ✓ No deviation from guiding principle ~ Light deviation X Strong deviation

	 Market access	€ Economic attractiveness	 Market participation	 Operations & enforcement
Alignment with guiding principles	✓ Accessible wholesale markets	X No financial disincentives	X Full awareness	✓ Telemetric / smart metering available
	~ Open balancing products	~ Maximized consumer and producer surplus	~ Presence of mature aggregators	X (Sub)metering criteria are not unduly strict
	✓ Exposure to electricity market prices	✓ Information is readily and timely available	✓ Well-designed balancing products	✓ Compliance with agreements
	~ Enabling independent aggregation	X Electricity prices not unduly distorted	✓ Optimal planning flexibility	✓ Pre-qualification not unduly strict
Context of deviations	<ul style="list-style-type: none"> In Germany, a number of balancing capacity and energy markets are closed for Demand Side Response, either because legislation does not allow DSR (e.g. winter reserve product), or by being implicitly not accessible due to the product design (e.g. for the product "capacity reserve").^{5,6,7} This may be unduly hindering market access and therefore the rationale behind this blocking should be considered carefully In the basis, independent aggregation is enabled in Germany. However, due to the requirement for the aggregator to have a multitude of different contracts with the industrial, BRP and energy supplier, independent aggregation is significantly hindered.^{1,4,5,6,7} It remains unclear whether this barrier will be mitigated by future regulation, in order to be (more) compliant with the CEP – like the Netherlands is currently pursuing¹ 	<ul style="list-style-type: none"> See context of deviations regarding financial disincentives of NL on the previous slide^{2,3} Pay-as-Bid is commonly used in the tendering of balancing products, which guarantees theoretically the lowest price for TSOs.⁹ However, this pricing methodology may disincentivize participation, as participants tend to behave irrationally and "bid to get taken", negatively impacting producer surplus.¹ This is partly mitigated by the fact that Germany has a capacity market, which rewards industrials for standby capacity in addition to delivering energy, generally improving their business case A substantial part (50-80%, depending on the size of the industrial) of the final electricity price in Germany consists of taxes, grid charges and other fees. This is relatively high compared to other EU countries (~40% on average).^{1,2,3,8} As companies tend to assess business opportunities on a percentage difference basis, fluctuations in the electricity price have a smaller signaling effect in Germany than in the other countries 	<ul style="list-style-type: none"> See context of deviations regarding awareness and presence of mature aggregators of the Netherlands on the previous slide¹ Based on interviews and similar to in the Netherlands, awareness among industrials on DSR is regarded relatively weak compared to the other EU countries and the maturity of aggregators could be further enhanced through certification or a general code of conduct¹ 	<ul style="list-style-type: none"> See context of deviations regarding (sub)metering criteria of the Netherlands on the previous slide¹

Preliminary discussions with industrials illustrate the operational and financial complexity of industrial DSR

Barriers based on interviews among industrials

Awareness

- Not **fully aware** of opportunities within DSR
- **Misunderstanding** of implication on operational processes
- **Lack of simple information** on benefit and implication of DSR
- Need for **dedicated go-to person or organization** who actively helps unlock potential

Financial barriers

- The **uncertainties in the business case** are too high, i.e. future power imbalance price volatility, changing regulation, variation in DSR product/service offering, financial risks of disrupting the operational processes
- **Return on investment limited** due to upfront investment i.e. software, meters, modification of assets), split revenues with aggregators and opex to participate on the market
- **Timing** of investments in DSR are **challenging** (low prices today vs. cannibalization effect of revenues in the future)

Operational barriers

- **Logistic and organizational challenges**, need for e.g. sophisticated infrastructure across departments, integrated planning to not disrupt core processes, alignment between technical and electricity strategy and additional safety risk of disrupting operational processes (i.e. at refineries)^{1,2}
- **Technical requirements** may hinder DSR participation e.g. aged assets (i.e. equipment cannot be turned down/off separately), unqualified (sub)meters i.e. distortion on main meter, response time, minimum bid size

"Ultimately the main goal of [our industrial] is producing at highest utilization rate as possible, not being a flexibility provider"



Side note

There are numerous case studies from United Kingdom, where industrials leveraged storage facilities on their plants to participate in DSR, without impacting their production process utilization rates. So, optimizing utilization and participating in DSR can go hand in hand

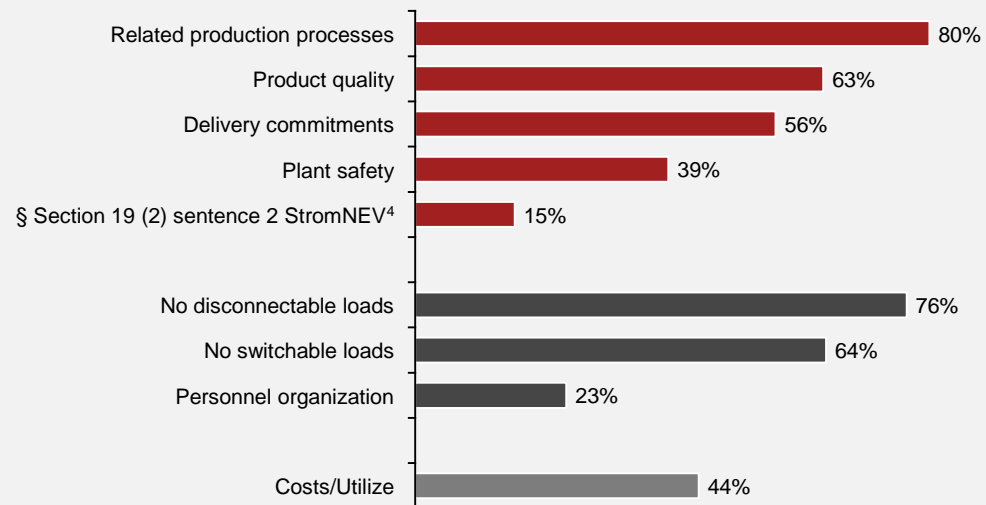
Surveys among industrials show that similar barriers recur in various countries

Barriers based on surveys among industrials

- In both Great Britain and Germany, large-scale surveys were done among **industrial (potential) DSR participants** in 2016 and 2018 respectively
- These surveys can help creating a better understanding where the barriers lie for industrials. In Great Britain, this survey has helped to understand the results of ongoing work [of Ofgem] and inform our subsequent route map with BEIS.
- Several concerns were found in both surveys** and were mentioned in the interviews this study performed:
 - Concerns about the risk or impact on the business
 - Uncertainty whether the business is enabled to provide DSR
 - Uncertainty about the costs and revenues
 - Other
- These concerns regarding DSR participation are shared among industrial (potential) participants **across various countries and different years**

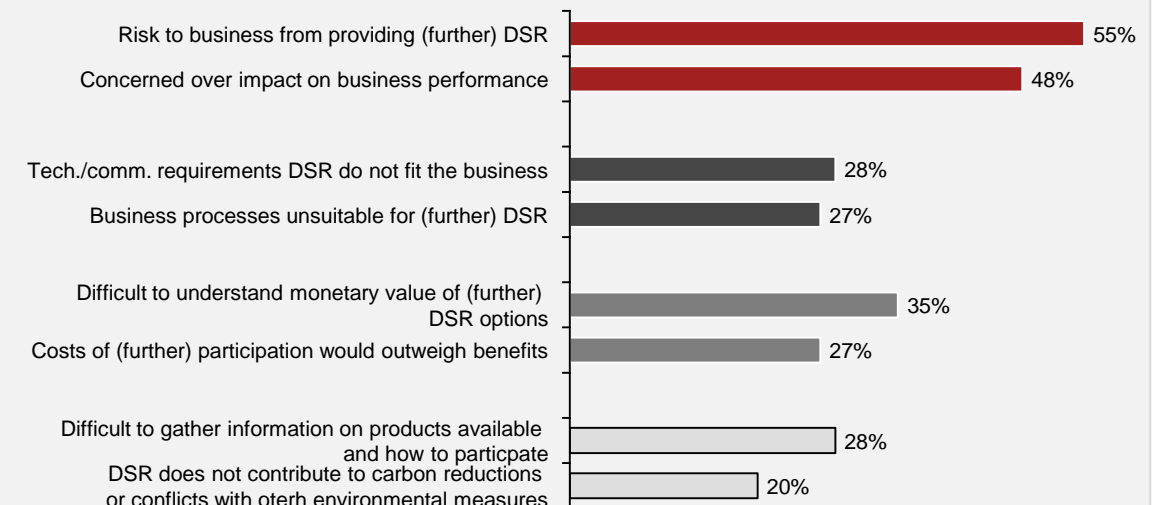
What are the barriers for your company to implement DSR?^{1,3}

Germany 2018 | Respondents: 486 industrial companies, ~50% participates in DSR



What are barriers to (further) DSR provision for I&C consumers?^{2,5}

Great Britain 2016 | Respondents: 212 (industry, commercial and public sector)



Source: 1) BNetzA (2019); 2) Ofgem (2016,a); 3) Percentages calculated as #respondents/total respondents; 4) states that large electricity users with particularly stable electricity consumption could apply for exemption from network charges; 5) Responses of only non-participating industrials presented – only significant different with the participating industrials was a result of 0% for the answer "Concerned over impact on business performance"

The Netherlands could learn from initiatives identified in the study, including a stakeholder led program and an annual survey

Food for thought



Power responsive program

- **What.** Power Responsive is a stakeholder-led program, facilitated by National Grid ESO, to stimulate increased participation in the different forms of flexible technology such as DSR. It brings together industry and energy users, to work together in a coordinated way¹.
- **Why interesting.** The Power Responsive increases the awareness of DSR among DSR providers and shapes the growth of the market in a joined-up way. This ensures that the demand side has equal opportunity with the supply side when it comes to balancing the system¹.



Flex assure

- **What.** Flex Assure is a Code of Conduct scheme which is developed by the industry to set standards of practice for DSR aggregators providing business to business services. It is a voluntary scheme which uses requirements to give customers assurance that they will receive good quality service from registered scheme members².
- **Why interesting.** With many energy users new to DSR, it is important they feel confident about the service they will receive from the aggregators. Trust in the aggregator's service is essential. To stimulate this trust, customers could have a common set of standards by which to compare aggregators and their claims.



Annual DSR survey

- **What.** DSR surveys among industrials will give insights into the motivations and barriers why they (do not) participate in DSR. A survey could be integrated in the annual security of supply monitor (Monitor Leveringszekerheid).
- **Why interesting.** Without a clear view on current participation and trends, it is difficult to stimulate DSR³. In addition, a survey will increase awareness among potential DSR participants

6

Appendices

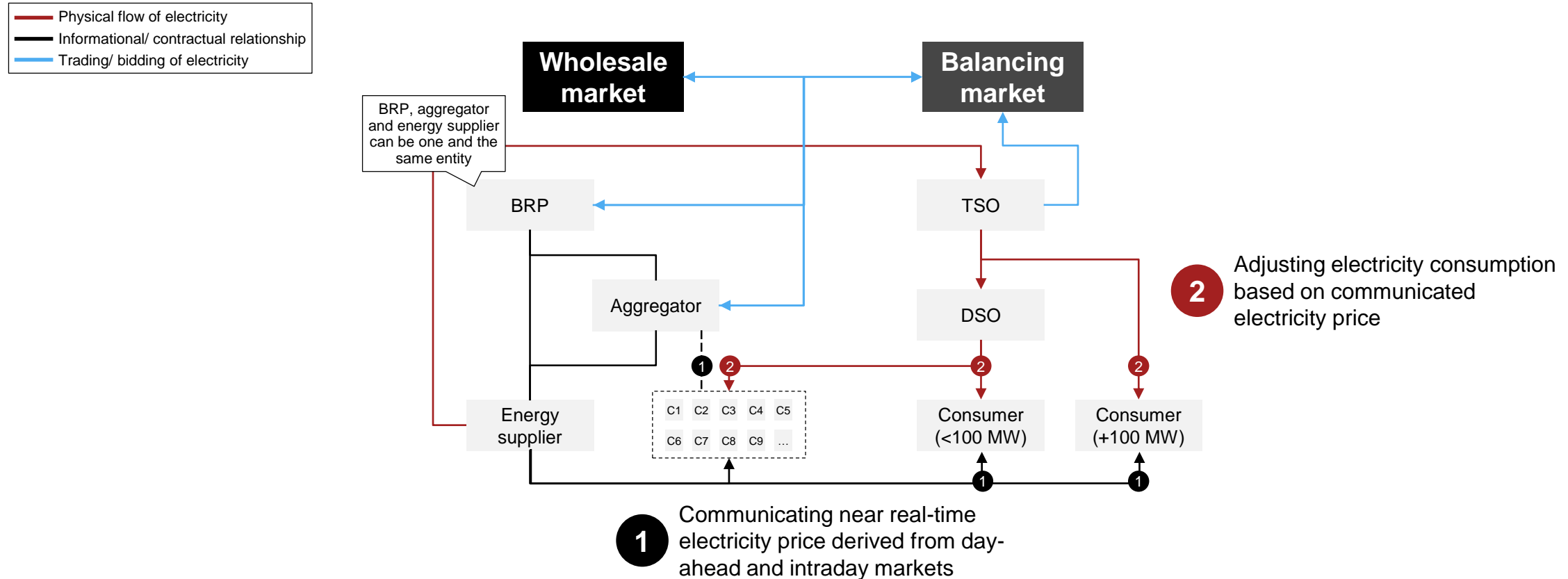
- Illustration of Demand Side Response
- National grid overviews
- Power market overviews
- Abbreviations
- TSO / regulator per country
- Interviewees list
- References and sources
- Corresponding authors
- Disclaimer

Illustration of Demand Side Response

1. Implicit DSR
2. Explicit DSR

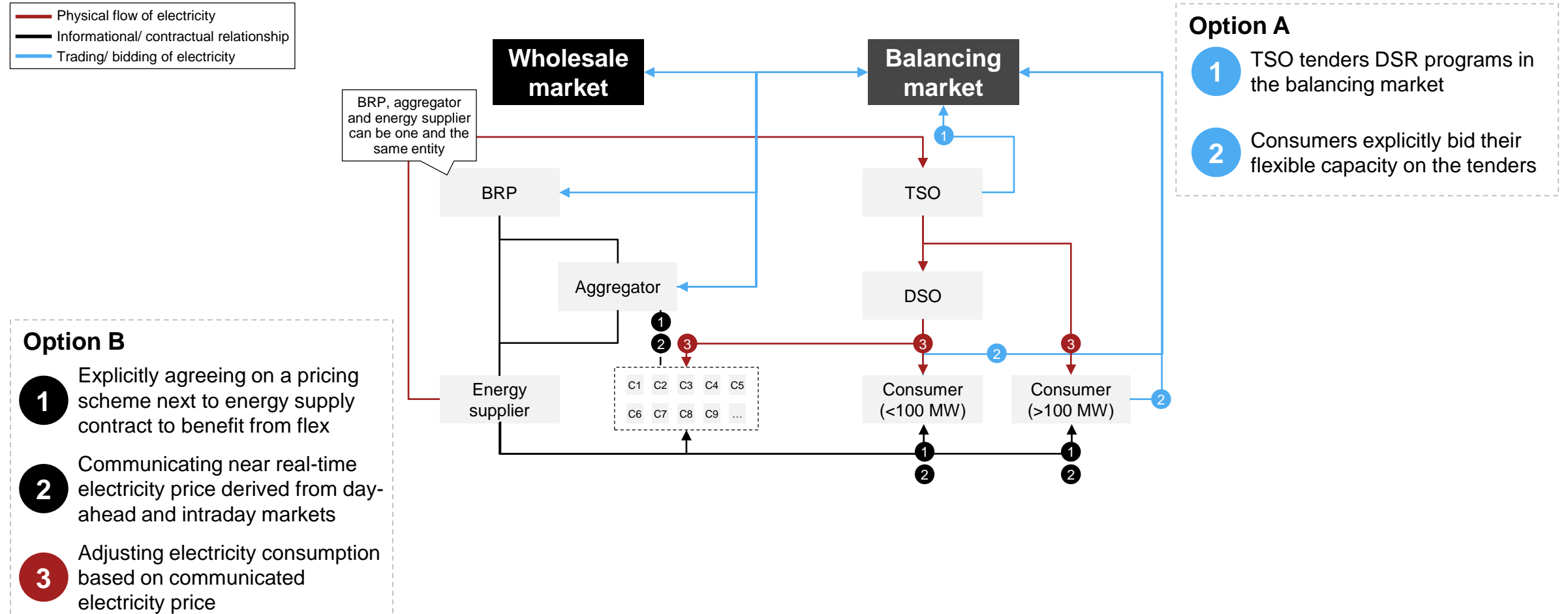
Implicit DSR is adjusting electricity consumption triggered by market prices, based on a dynamic pricing contract

Implicit DSR



Explicit DSR is either bidding on tenders or explicitly agreeing on a pricing scheme next to supply contract to benefit from flex

Explicit DSR

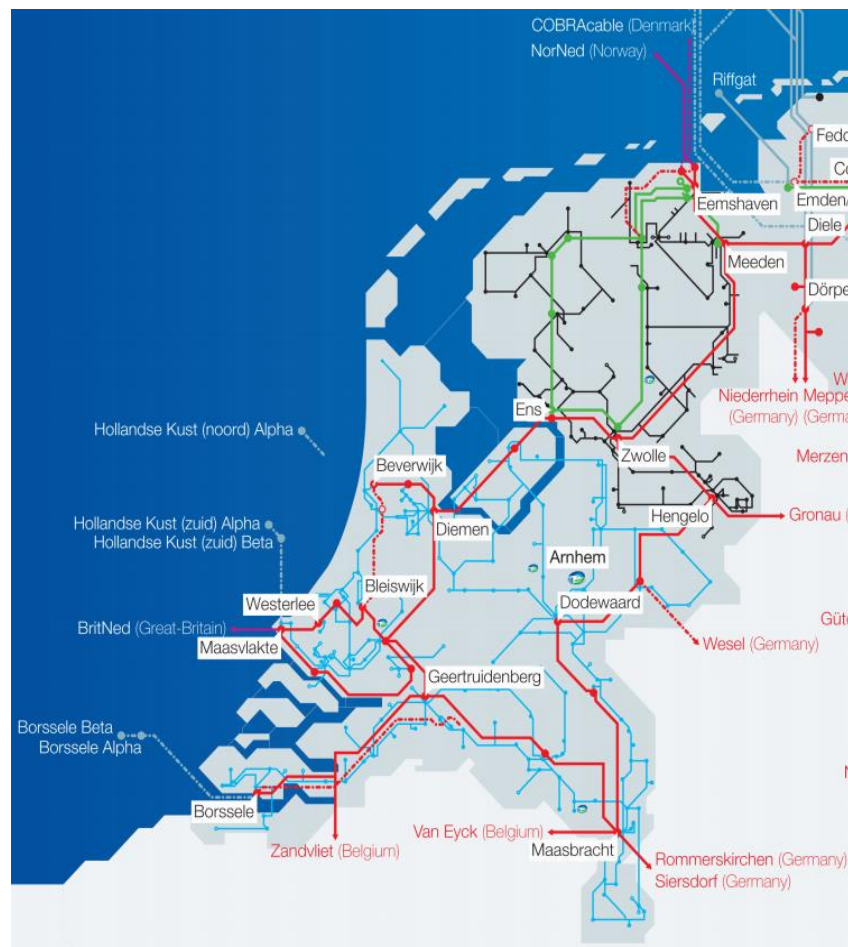


National grid overviews

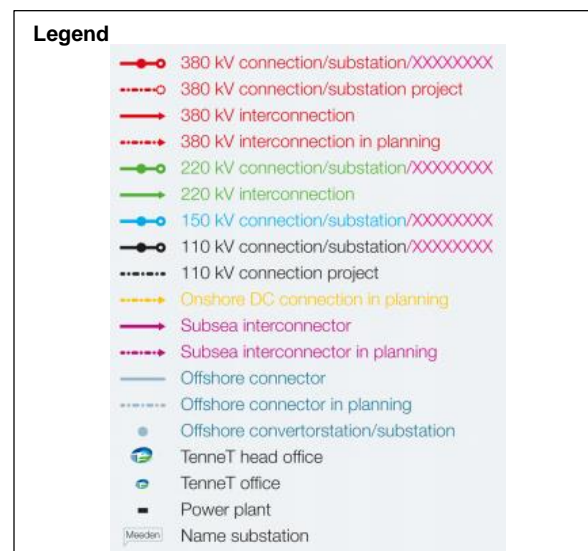
1. The Netherlands
2. Germany
3. Belgium
4. Great Britain
5. France
6. Denmark

Infrastructure is well-connected, supplying high voltage to major industrial hubs and interconnecting with five countries

Overview of power market – Infrastructure



Interconnection	Technical capacity (in GW)		
	2020	2025	2030
Germany	4.3	5.0	5.0
Belgium	2.4	2.4	3.4
United Kingdom	1.0	1.0	2.0
Norway	0.7	0.7	0.7
Denmark	0.7	0.7	0.7
Total	9.1	9.8	11.8



Insights

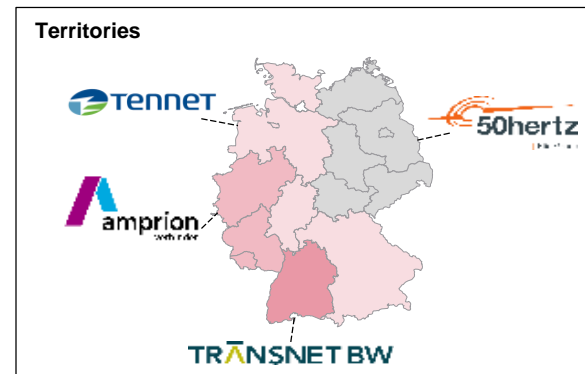
- Solid infrastructure with high-voltage connections to major industrial clusters, e.g. Eemshaven, Delfzijl, Velzen (Tata Steel), Maasvlakte, Borssele, Maasbracht (Chemelot)
- Offshore wind parks, e.g. Hollandse Kust (Alpha and Beta)
- High connectivity with nearby countries:
 - 5 interconnections with **9.1 GW** capacity in total
 - **2.7 GW additional** capacity in planning, driving total to 11.8 GW by 2030

Germany's highest voltage grid is operated by four TSOs, each covering a region, and is connected to 9 other countries

Overview of power market – Infrastructure



Interconnection	Technical capacity (in GW)		
	2020	2025	2030
Austria	4.2	5.7	6.6
Belgium	1.0	1.1	1.8
Switzerland	4.0	4.6	5.7
Czech Republic	2.6	2.6	2.6
Denmark	3.7	3.7	3.7
France	3.0	3.3	4.5
Luxembourg	2.3	2.3	2.3
Netherlands	3.8	4.0	4.6
Norway	1.4	1.6	2.5
Poland	3.0	2.1	3.0
Sweden	0.6	0.7	1.1
Total	29.6	31.7	38.4

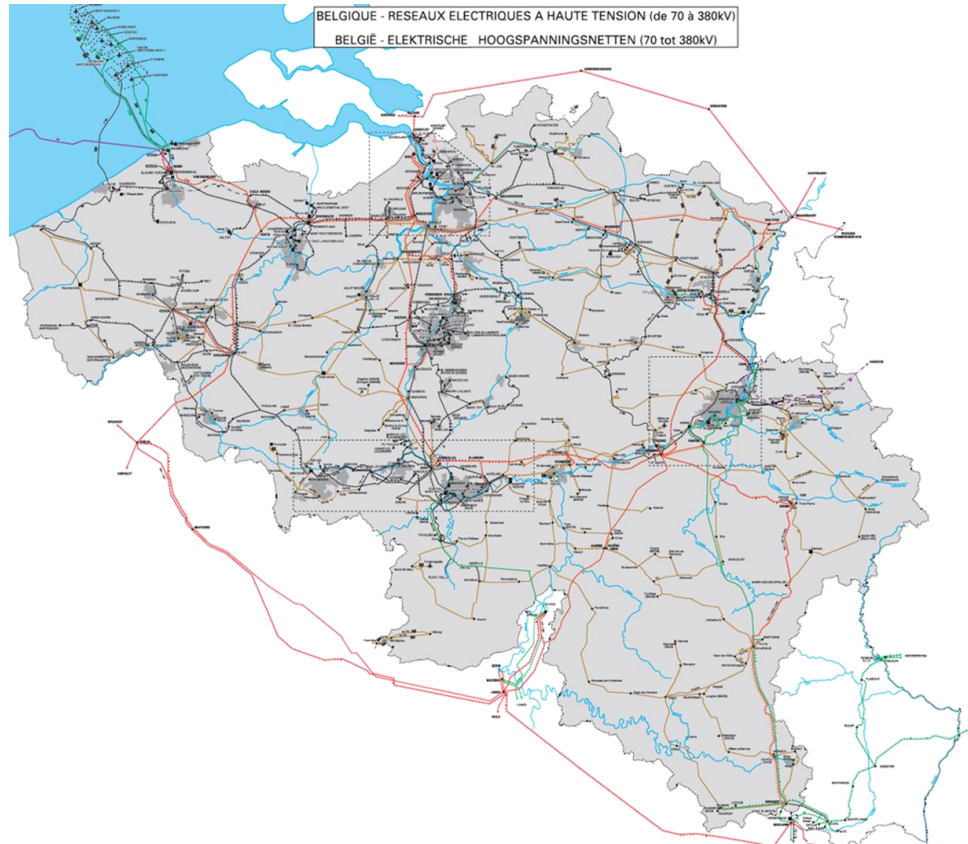


Insights

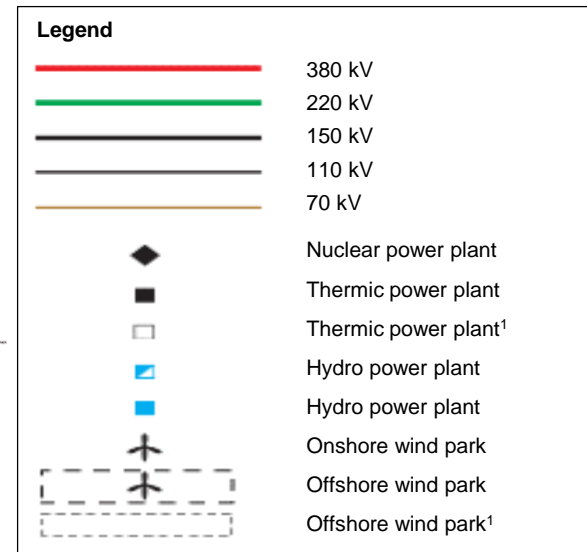
- Germany's highest voltage grid (>150kV) is operated by **four different TSOs**: Amprion, TransnetBW, TenneT, and 50Hertz Transmission
- Each of the operators covers a region (one or more states) of the country
- Total **net export** across interconnections is **18.87 TWh**
- High connectivity with nearby countries
 - 12 interconnections with **29.6 GW** capacity in total
 - 8.8 GW additional** capacity in planning, driving total to 38.4 GW by 2030

Belgium is well connected with four countries and 6.3 GW capacity, with an additional capacity of 3.7 by 2030

Overview of power market – Infrastructure



Interconnection	Technical capacity (in GW)	
	2020	2030
Netherlands	2.4	3.4
France	1.9	4.3
United Kingdom	1.0	1.0
Germany	1.0	1.0
Luxembourg ¹		0.3
Total	6.3	10.0

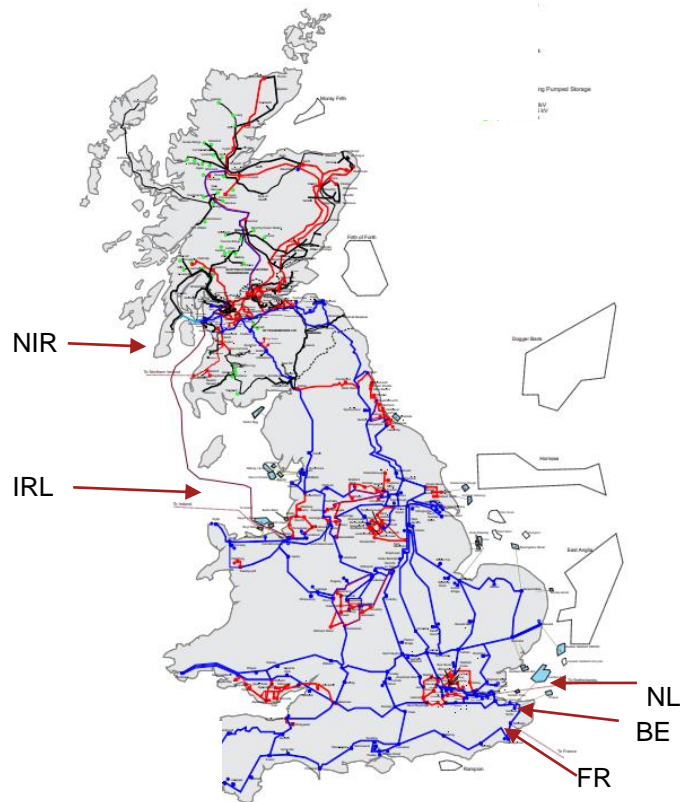


Insights

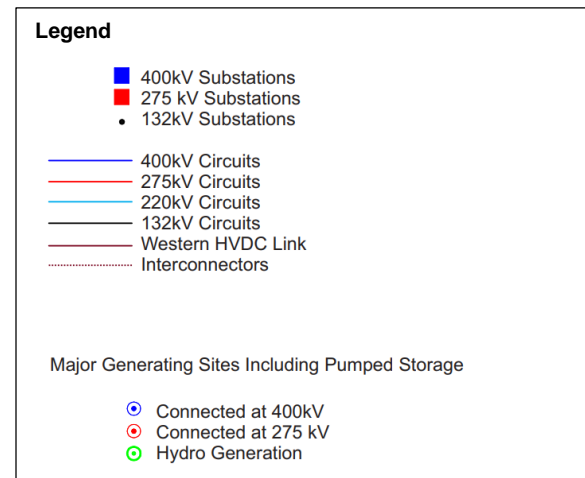
- Belgium's high voltage grid (>70 kV to 380 kV) is operated by one TSO: **Elia**
- Total **net export** across interconnections is **1.77 TWh**
- The country's net exporting status is mainly due to their **readily availability** of electricity generated by **nuclear power plants**
- High connectivity with nearby countries:
 - 4 interconnections with **6.3 GW** capacity in total
 - 1 interconnections (**LX**) and **3.7 GW additional** capacity in planning, driving total to 10.0 GW by 2030

Infrastructure is well-connected, supplying high voltage to major industrial hubs and interconnecting with five countries

Overview of power market – Infrastructure



Interconnection	Technical capacity (in GW)	
	2020	2025
France (multiple)	3	5,4
Ireland	0,5	1
Netherlands	1	1
Northern Ireland	0,5	0,5
Belgium	1	1
Norway (2021)		1,4
Denmark (2023)		1,4
Total	6	11,6

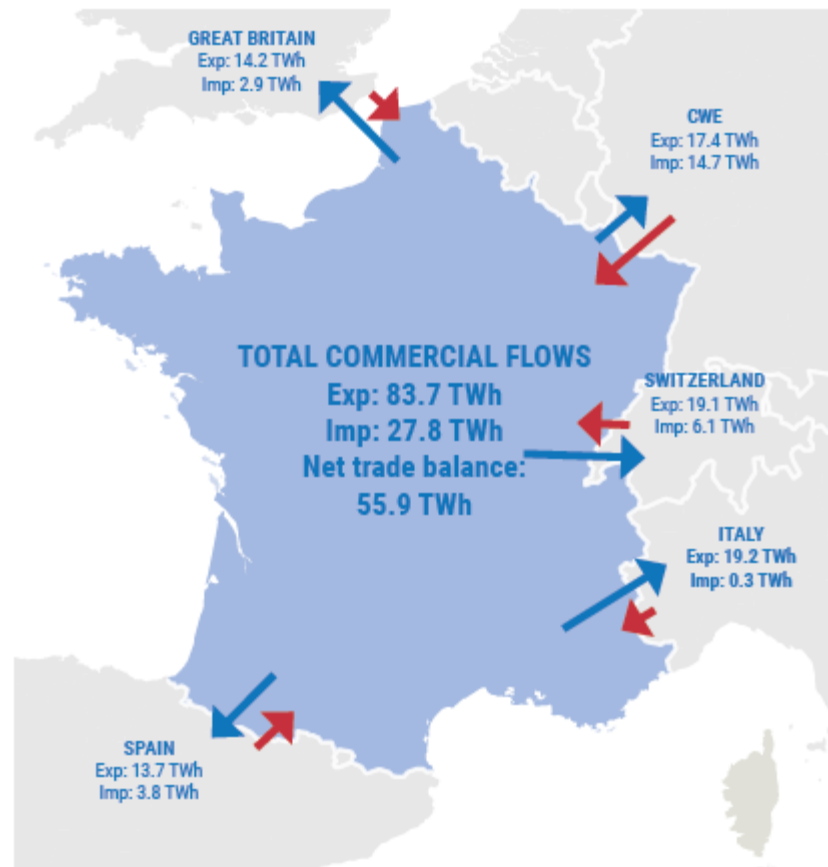


Insights

- Regional transmission companies own and maintain the high-voltage system, while **National Grid Electricity System Operator (NGESO)** operates it
- NG operates the **275kV and 400kV** electricity transmission network
- Total net import across interconnections is 18,1 TWh in 2020
- High connectivity with nearby countries
 - 6 current interconnections with **~5 GW** capacity⁴
 - 5 interconnections in planning (to 2022) with **6,7 GW** capacity
 - The **net import** are estimated **double** in the next 10 years

France is well interconnected and a significant net electricity exporter

Overview of power market – Infrastructure



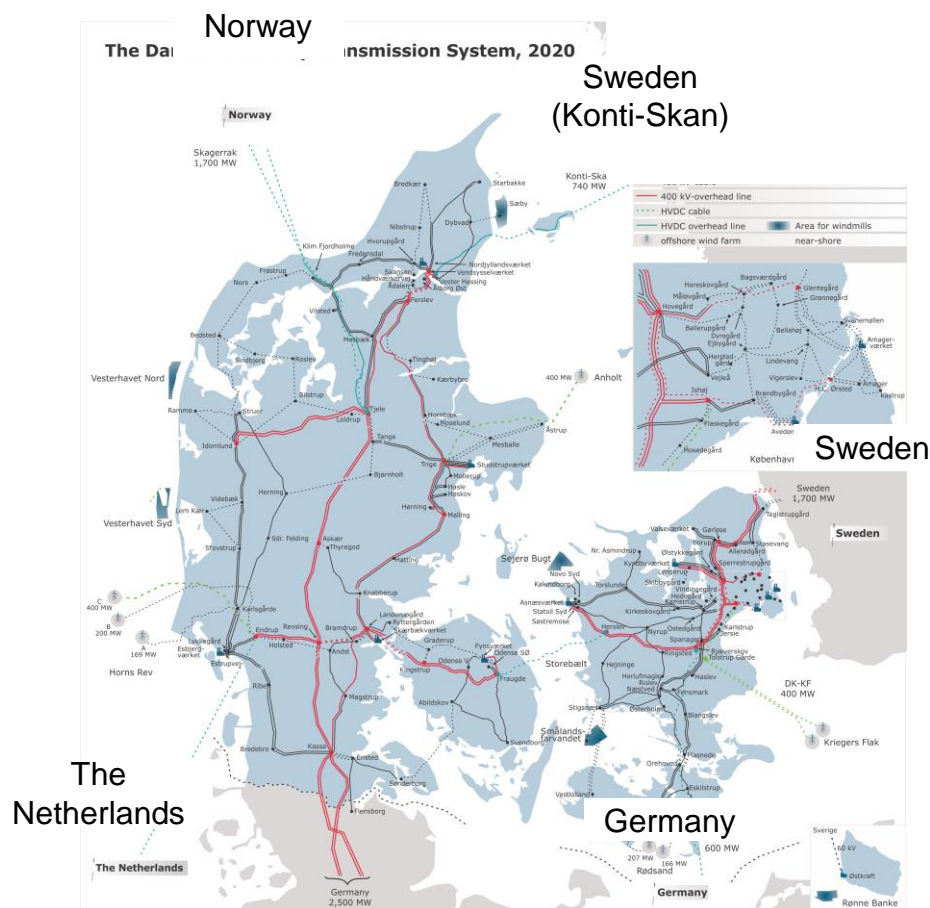
Interconnection	Technical capacity (in GW)
	2020
Germany + Belgium	No data
Great Britain	1,8
Switzerland	2,7
Italy	2,4
Spain	2,2
Total	9,1 (+DE/BE)

Insights

- RTE's operates at **63 kV, 90 kV, 150 kV** (high voltage) **225 kV and 400 kV** (extra high voltage)
- French imports and exports show a **marked seasonality** due to the sensitivity of French consumption to temperature and the maintenance periods of nuclear power plants
- France consolidates a **central position in the European** energy system being the leading exporter of electricity:
 - The current interconnections with 9,1 GW export and 6,3 GW import capacity (excl. BE and DE)
 - 8 interconnections in planning with 10,7 GW capacity

Infrastructure is well-connected, supplying high voltage to major industrial hubs and interconnecting with five countries

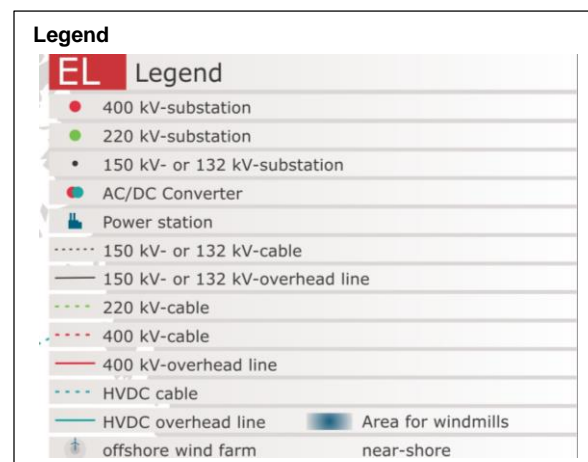
Overview of power market – Infrastructure



Interconnection	Technical capacity (in GW)	
	2020	2025
Norway	1,7	1,7
Sweden	1,7	1,7
Sweden (K-S)	0,74	0,74
Germany	3,0	4,4
The Netherlands	0,7	0,7
United Kingdom		1,4
Total	7,84	10,64

Insights

- Energinet operates the 400 kV (transmission), 150 kV and 132kV power grids (regional net)
- The system is divided in Western-DK1 (sync. with Germany and continental grid) and Eastern-DK2 (sync. with the Nordic grid)
- Offshore wind parks, e.g. Anholt, Horns Rev 1, 2 and 3, Nysted, Rødsand 2, Krieger Flak
- Total net import across interconnections is ~5 TWh in 2016
- High connectivity with nearby countries
 - 5 current interconnections with 7,3 GW capacity
 - 3 interconnections in planning with 2,8 GW capacity



Power market overview

1. The Netherlands
2. Germany
3. Belgium
4. Great Britain
5. France
6. Denmark

Overview power market – the Netherlands

A Overview of power market – Market balancing system

Market	Product	DSR access	Market timeframe	Product requirements	Market participants	Roles of market participants	Who pays for imbalance
Whole-sale markets	Forward and futures	Yes	Before Day – 1 12:00	Min: 1.0 MW	BRP, Aggregators, TSO	Optimize portfolio to prevent imbalance	n/a
	Day-ahead	Yes	Day – 45 to Day – 1 12:00	Min: 0.1 MW, daily auction			
	Intraday	Yes	Day – 1 15:00 ⁵⁾ to 5min ⁶⁾ for delivery	Min: 0.1 MW, continuous trading			
Balancing & ancillary services	FCR ¹⁾ (primary reserve)	No	Day – 14 11:00 to Day – 1 08:00	Min: 1.0 MW, within 30 sec, autom. activated, daily tender, symmetric	BRP, BSP, Aggregators, TSO	Avoid system imbalance, provide balancing energy	BRP
	aFRR ²⁾ (regulating power)	Yes	Day – 1 14:45 to 30min for delivery	Min/max: 1/999 MW, within 30 sec, autom. activate, daily tender			
	mFRR ³⁾ (reserve power; mFRRsa)	Yes	Day – 1 14:45 to 30min for delivery	Min: 4.0 MW, within 15 min, manual activated, daily tender			
	mFRR ⁴⁾ (emergency; mFRRda)	Yes	Day – 1 14:45 to 30min for delivery	Min/max: 20/100 MW, within 15 min, manual activate, daily tender			

Overview power market – Germany

A Overview of power market – Market balancing system

Market	Product	DSR access	Market timeframe	Product requirements	Market participants	Roles of market participants	Who pays for imbalance
Trading markets ¹	Forward and futures	Yes	Before Day – 1 12:00	Min: 0.1 MW for 15m	BRP, Aggregators, TSO	Optimize portfolio to prevent imbalance	n/a
	Day-ahead	Yes	Day – 45 to Day – 1 12:00	Min: 0.1 MW for 15m, daily auction			
	Intraday	Yes	Day – 1 15:00 ¹⁾ to 5min ²⁾ for delivery	Min: 0.1 MW for 15m, continuous trading			
Balancing & ancillary markets	FCR (PCR)	Yes	Day – 14 11:00 to Day – 1 08:00	Min: 1 MW, within 30s, automatic, max: 1w, daily auction	BRP, BSP, Aggregators, TSO	Avoid system imbalance, provide balancing energy	BRP
	aFRR (SCR)	Yes	Day – 1 12:00 to 25min for delivery	Min: 1 MW, within 5m, automatic, max: 4h, daily auction			
	mFRR (MR)	Yes	Day – 1 12:00 to 25min for delivery	Min: 1 MW, within 12.5 or 15m, automatic, max: 4h, daily auction			
	Interruptible loads	Yes	Day – 8 11:00 to Day – 7 11:00	Min: 5 MW, daily auction			

Overview power market – Belgium

A Overview of power market – Market balancing system

Market	Product	DSR access	Market timeframe	Product requirements	Market participants	Roles of market participants	Who pays for imbalance
Trading markets	Forward and futures	Yes	Before Day – 1 12:00	Min: 0.1 MW for 15m	BRP, Aggregators, TSO	Optimize portfolio to prevent imbalance	n/a
	Day-ahead	Yes	Day – 45 to Day – 1 12:00	Min: 0.1 MW for 15m, daily auction			
	Intraday	Yes	Day – 1 15:00 to 5min ¹⁾ before delivery	Min: 0.1 MW for 15m, continuous trading			
Balancing & ancillary services	FCR (R1-Load Up)	Yes	Day – 14 to Day – 1 08:00	Min: 1 MW, 15s (50%), 30s (100%), automatic, daily auction	BRP, BSP, Aggregators, TSO	Avoid system imbalance, provide balancing energy	BRP
	aFRR (R2)	No	Day – 14 00:00 to 25min before delivery	Min/max: 1/50 MW, within 30s, max 30min, automatic, daily auction			
	mFRR (R3-DP)	Yes	Day – 14 00:00 to 45min before delivery	Min: 1 MW, within 15m, manual, max. 40 times per year, daily auction			
	mFRR (R3-ICH)	Yes	Day – 14 00:00 to 45min before delivery	Min: 1 MW, within 3m, manual, max. 4 times p.a., daily auction			
	RR (SR)	Yes	n/a	Min: 1 MW, 6.5h (up), 1.5h (down), max. 40 times p.a., yearly auction			

Overview power market – Great Britain

A Overview of power market – Market balancing system

Market	Product	DSR access	Market timeframe	Product requirements	Market participants	Roles of market participants	Who pays for imbalance
Trading markets	Forward trading	No	2 years – day -2			Optimize portfolio to prevent imbalance	n/a
	Day-ahead	Yes	Day -1	1 hour blocks		Optimize portfolio to prevent imbalance	
	Intraday	Yes	Opens 49.5 hours before and closes 1 hour before delivery	30 min blocks		Optimize portfolio. All trading activity up to gate closure are notified to the Market Operator, Elexon	
Capacity market	Capacity Mechanism	Yes	4 years and auctions 1 year			Qualified capacity providers to bid into a competitive auction to provide capacity or reduce demand ⁶	BRP
Balancing & ancillary markets	FCR (Firm Frequency Response (FRR) ¹¹)	Yes	1 hour	1MW, various response speeds ⁵	BRP, aggregator, consumer, supplier	Participant increase generation or reduce demand	
	Enhance frequency response (EFR)	Yes		1 MW, deliver in 1 sec, sustain 30 min		Participant increase generation or reduce demand	
	FRR (Fast Reserve)	Yes		Min. 25 MW ¹¹ Delivery rate >25MW/minute Response time 2 minutes		Participants provide rapid delivery through increasing output or reducing consumption	
	RR (Short-Term Operating Reserve (STOR))	Yes		Up to 2 years ahead, three time a year 3 MW, Sustain minimal 2 hours. Delivery in 20-240 min		Participant increase generation or reduce demand over a set window	
	RR (Demand turn up (DTU))	Yes		1 MW (aggregated), delivery depend on capabilities (2018 average was ~6 hours)		Participant increase their demand during periods of high generation and low demand ⁷	
	Triad avoidance	Yes		Avoidance of 3x30 min of the peak demand moments between Nov and Feb		Reduce their demand to moderate their Transmission Network Use of System half-hour charges for entire financial year	
	Various (solely) generating services	Yes		n/a		n/a	

Overview power market – France

A Overview of power market – Market balancing system

Market	Product	DSR access	Market timeframe	Product requirements	Market participants	Roles of market participants	Who pays for imbalance	
Trading markets	Forward and futures	No	+ 48 hours		BRP, consumers, producers, suppliers, aggregators	BRP wants to balance their portfolio	n/a	
	Day-ahead	Yes	Closure at 12 noon	0,1 MW				
	Intraday	Yes	24 to 30 min before closure	0,1 MW				
Balancing & ancillary markets	Primary reserve (FCR)	Yes	30 min	Min 1 MW 30 sec activation			Mandatory by all new generation (>40MW)	BRP
	Secondary reserve (aFRR)	Yes	30 min	Min 1 MW 15 min activation			Mandatory by all new generation (>120MW)	
	Tertiary reserves (mFRR, RR)	Yes	30 min	Min 10 MW 13 min – 2 hours activation			Mandatory by FR generators. All capacity is paid as bid	
	Demand response call for tender (DSR –RR)	Yes	annual call for tenders	1 MW 2 hours				
Capacity market	Capacity Remuneration Mechanism	Yes	4-1 year	Capacity certificates (both generation or DSR)	BRP, consumers, producers, suppliers, traders, aggregators	Suppliers are obliged to buy capacity certificates (generation or DSR) to foresee consumption in peak periods		

Overview power market – Denmark

A Overview of power market – Market balancing system

Market	Product	DSR access	Market timeframe	Product requirements	Market participants	Roles of market participants	Who pays for imbalance
Trading markets	Forward and futures	No			BRP, aggregator, TSO	Optimize portfolio to prevent imbalance	n/a
	Day-ahead		Closes a 12 pm on D-1	Max. size 500 MW Traded by the hour			
	Intraday		Closes 60 min before delivery	Min. 15 min blocks			
Balancing & ancillary markets	FCR (primary reserve, frequency-controlled disturbance / normal operation reserve)	Yes	0-60 min	<15 sec Maintain 15 min Min. 0.3 MW ¹	BRP, BSP, Aggregators, TSO	Buys/sells on daily auctions, activation is merit order	BRP / BSP / Aggregator
	aFRR (secondary reserve)		0-60 min	<15 min Maintain continuously		Buys/sells monthly service, activation is pro rate	
	mFRR (tertiary reserve)		0-60 min	<15 min Size 10-50 MW		Buys/sells on daily auctions, activation is merit order	
	RR		0-60 min				
	Strategic Reserves		0-60 min	One-off tender with participation of consumption and production units			

Abbreviations

Abb.	Definition
aFRR	Automatic frequency restoration reserve
aFRR	Manual frequency restoration reserve
BM	Balancing Mechanism
BRP	Balance Responsible Party
BSP	Balancing Service Provider
CEP	Clean Energy Package
CPP	Critical Peak Pricing
DNO	Distribution Network Operator
DR	Demand Response
DSF	Demand Side Flexibility
DSO	Distribution System Operator
DSR	Demand Side Response
EDP	Extreme Day Pricing
EFR	Enhanced Frequency Response
EBGL	Electricity Balancing Guideline
FCR	Frequency containment reserve
FFR	Fast frequency response
FR	Fast Reserve
iDSR	Industrial Demand Side Response

Abb.	Definition
ISP	Imbalance Settlement Period
RES	Renewable Energy System
RTP	Real-time Pricing
STOR	Short Term Operating Reserve
ToU	Time of Use
TSO	Transmission System Operator

Countries	
NL	The Netherlands
DE	Germany
FR	France
GB	Great Britain
BE	Belgium
DK	Denmark
ES	Spain

TSO and regulator per country

Country	TSO	Regulator
NL	TenneT	ACM
DE	TenneT, TransnetBW, Amprion, 50 Hertz Transmission	BNetzA
FR	RTE	CRE
GB	National Grid	Ofgem
BE	Elia	CREG
DK	Energinet	DUR
ES	REE	CNMC

Interview list

Country	Organization type	Name organization
BE	Industrial stakeholder organization	Febeliec
DE	Industrial stakeholder organization	BDI
DE	Research institute	DENA
DK	Aggregator	Energi Danmark
ES	TSO	REE (1)
ES	TSO	REE (2)
EU	Regulator	ACER
FR	Regulator	CRE
FR	Aggregator	Energy Pool
GB	TSO	National Grid ESO
GB	Aggregator	Kiwi Power
GB	Regulator	Ofgem
GB	Industrial stakeholder organization	ADE
NL	Regulator	ACM
NL	TSO	TenneT (1)
NL	TSO	TenneT (2)
NL	Aggregator	Centrica
NL	Industrial	Heavy industry manufacturer
NL	Industrial	Aldel
NL	Industrial	BP

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ACER (2020/03)	ACER	ACER Decision 2020/03 - Implementation framework for mFRR	2020	Regulation
ACM (2019)	ACM	Verkenning naar belemmeringen voor de rol van aggregator	2019	Document
ACM (2020)	ACM	Ontwerpbesluit toepassing LFDD	2020	Regulation
Ademe (2018,a)	Ademe	French energy mix 2030-2060	2018	Document
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BEIS (2018,a)	BEIS	Market Information Report: Great Britain	2018	Document
BEIS (2019, a)	BEIS	Updated energy and emissions projections 2019	2019	Document
BEIS (2020, b)	BEIS	Statutory Security of Supply Report	2020	Document
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ECA (2015)	ECA	European Electricity Forward Markets and Hedging Products	2015	Document
E-CUBE (2017,a)	E-CUBE	Assessment of demand response potential in industry and services in metropolitan FR	2017	Document
E-CUBE (2020)	E-CUBE	2030 Peak Power Demand in North-West Europe	2020	Document
EEP (2019)	EEP	Annex-J-total-electricity-gen-by-source	2019	Database
EEX (2020)	EEX	Trading on EPEX SPOT 2020	2020	Document
Elia (2017)	Elia	Adequacy report	2017	Document
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Elia (2019, d)	Elia	Adequacy and Flexibility Study for Belgium 2020-2030	2019	Document
Elia (2020, a)	Elia	High Voltage Power Grid Map	2020	Document
Elia (2020, b)	Elia	T&C BSP aFRR	2020	Document
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Elia (a)	Elia	Yearly capacity (interconnections)	n/a	Website
Ember (a)	Ember	Global Electricity Production Mix 2000-2019	n/a	Database
ENEFIRST (2020)	ENEFIRST (EU comm)	PARTICIPATION OF DEMAND RESPONSE IN FRENCH WHOLESALE ELECTRICITY MARKET	2020	Document
Energiewet (2020)	Min van EZK	Wetsvoorstel Energiewet	2020	Regulation
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TenneT (b)	TenneT	Hoogspanningsnet Nederland	n/a	Website
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Disclaimer

- On or about December 2020, TenneT (hereafter: the 'Client') has requested PwC Advisory N.V. (hereafter: 'PwC' or 'we' or 'us') to inform TenneT's thinking on practices, market mechanisms and national policies that can help to unlock iDSR capacity in the Netherlands and Germany.
- PwC has prepared a public report *Unlocking Industrial Demand Side Response*, dated 26-03-2021 (hereafter: the 'Report') at the request of the Client. The Report is addressed to the Client and has been prepared for the sole benefit and use of the Client.
- In preparing the Report, PwC has based itself (in part) on documents and information PwC received from various parties (including the Client) (hereafter: 'Third Party Information'). PwC has used the Third Party Information on the assumption that this information is correct, complete and not misleading. The reliability of the Third Party Information has not been verified or established by PwC. PwC has not performed an audit of the Third Party Information, nor an assessment aimed at determining its completeness and accuracy in accordance with international audit or review standards. PwC makes no representation or warranty, express or implied, as to the accuracy or completeness of the Third Party Information or related representations in the Report.
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